

“The Greater Region Case: Functional versus Institutional Integration”

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METROBORDER Project

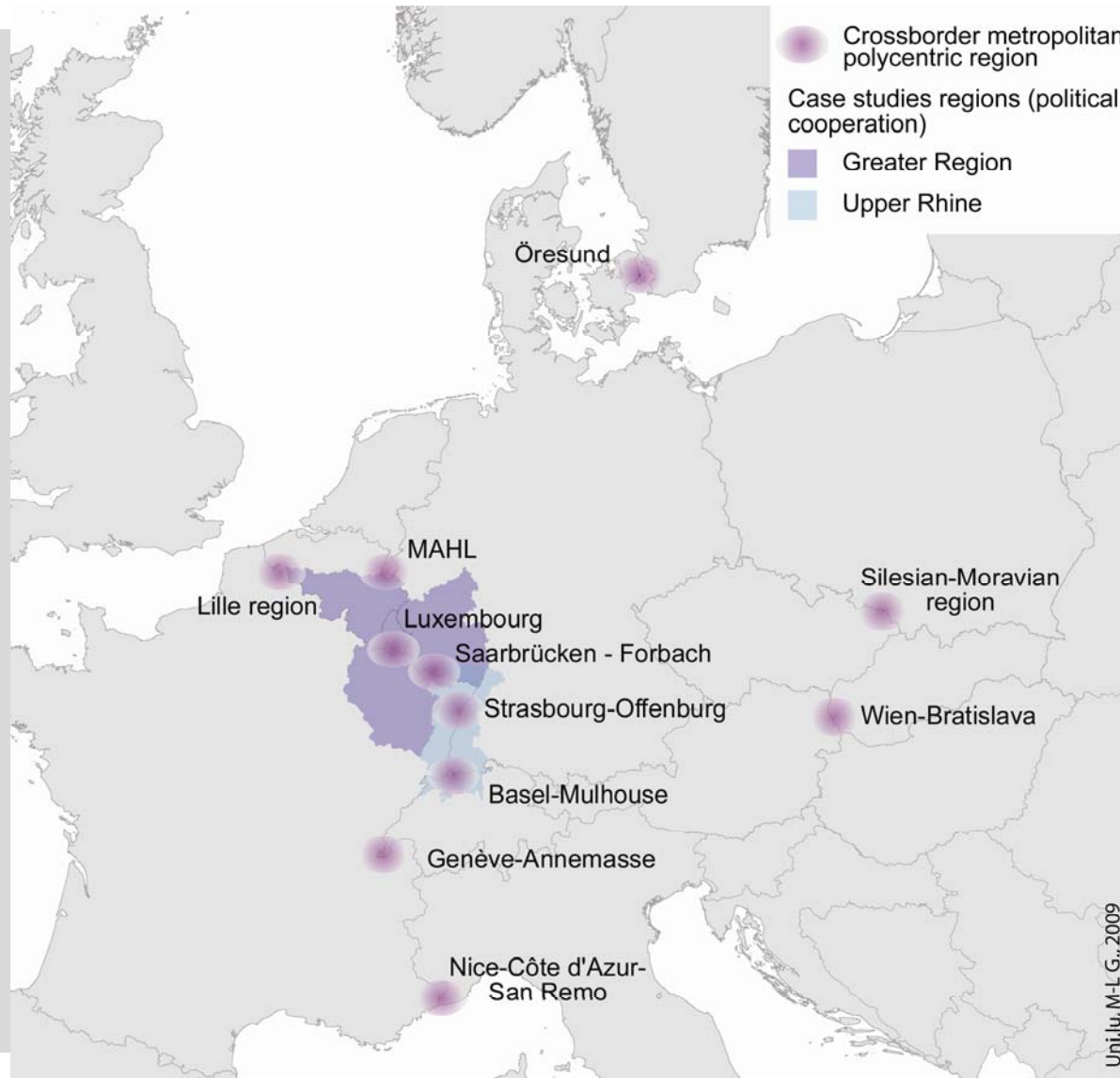


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The ESPON project Metroborder



Theoretical framework

Definition of cross-border integration

"Process of convergence between separate territories resulting from the intensification of interactions between different types of actors located on both sides of the border"

- **Market-driven/functional integration** "*based on the proliferation and/or reactivation of social or economic relationships*"
- **Policy-driven/institutional integration** "*based on the building of cooperative relationships between public and other bodies that share certain interests*"

Theoretical framework

Horizontal axis: social and economic flows

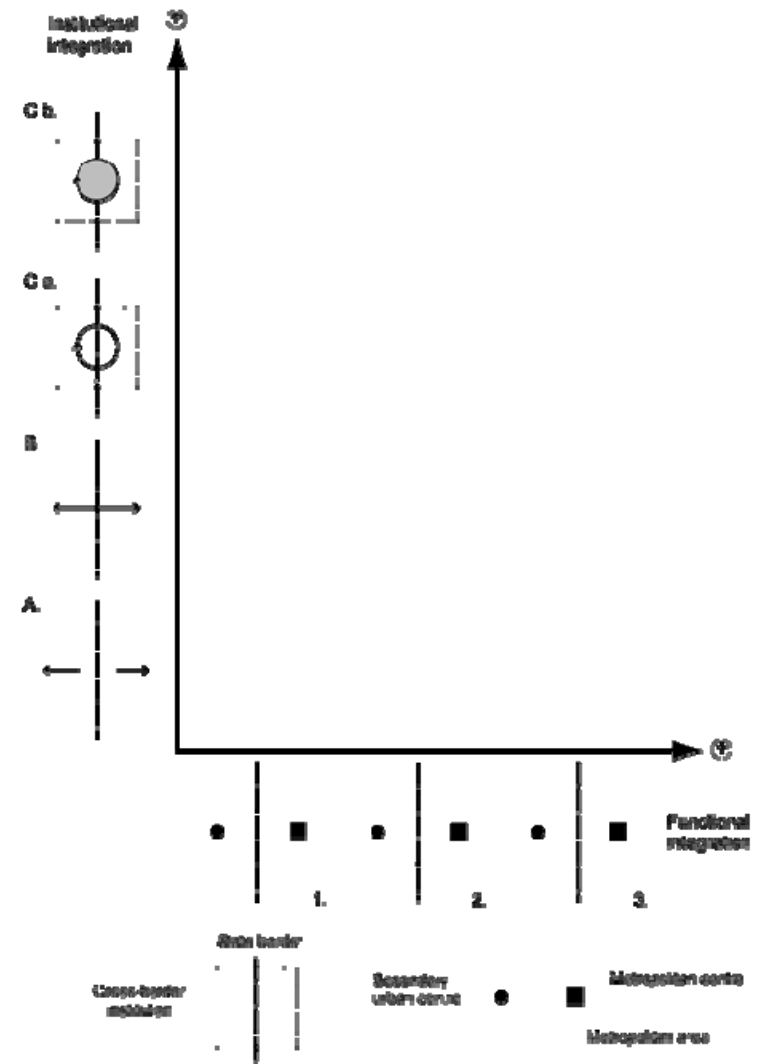
Separation → Interaction (Ratti & Reichman)

1. Border = strict barrier
2. Cross-border metropolitan area
3. Polarisation of secondary urban centres

Vertical axis: governance initiatives

Ignorance → Cooperation (Martinez)

- A. No relations
- B. Regular contacts
- C. Institutionalized structure of governance



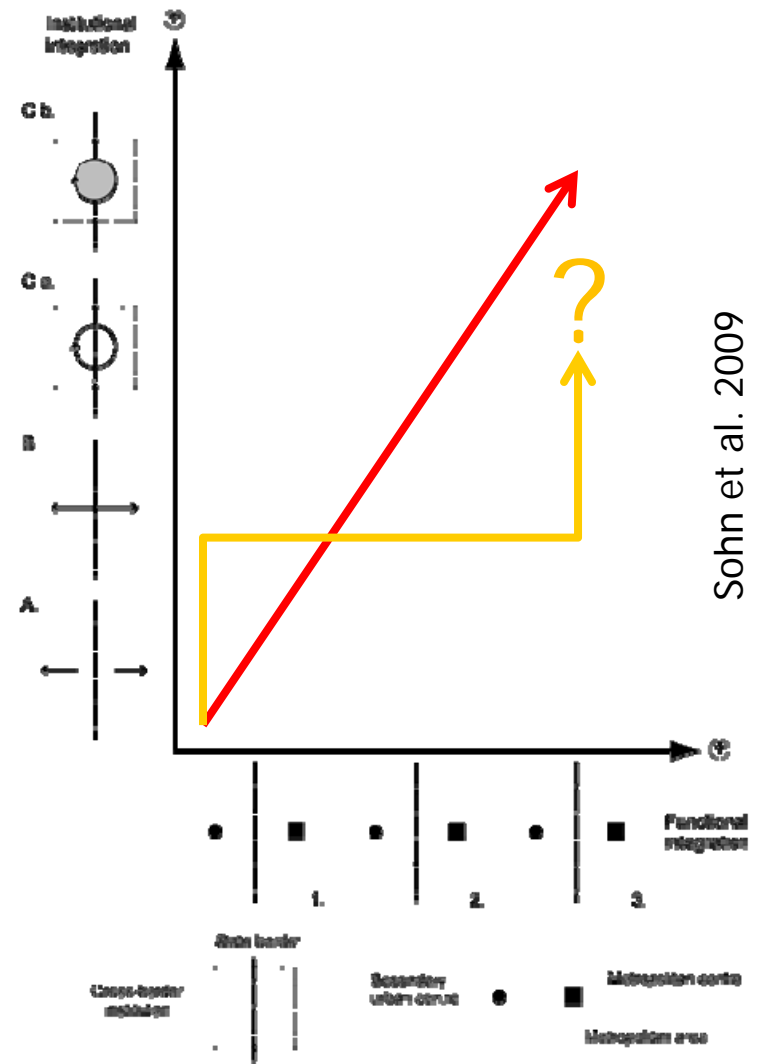
Theoretical framework

Question

What is the relationship between functional and institutional integration processes ?

Hypotheses

1. Metropolitan reform tradition: there should be a link between the two
2. Border theory: no linear relationship between functional and institutional integration
3. Poststructuralist approaches: loose connections between institutional and functional integration, warning of “territorial traps”

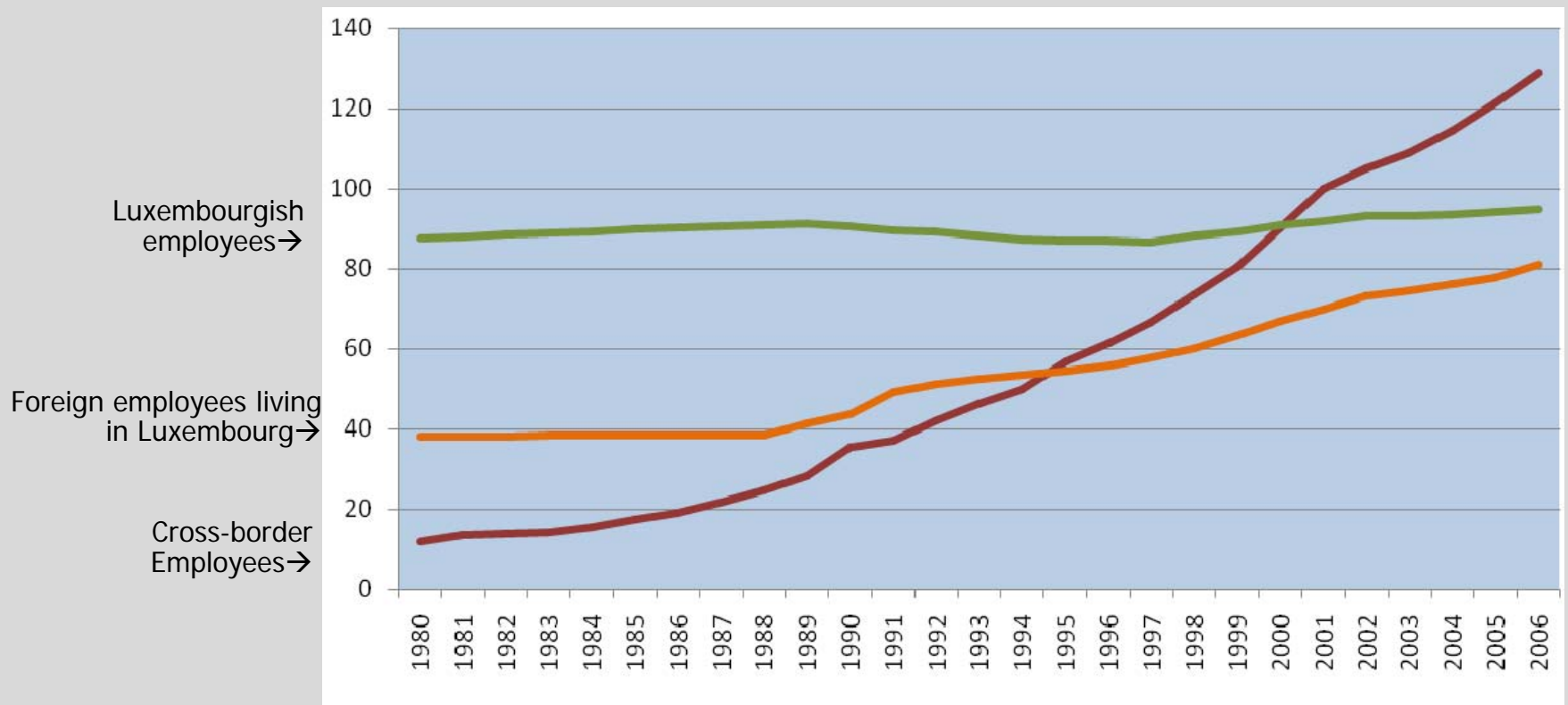


Sohn et al. 2009

Functional Integration

Cross-border daily commuters in Luxembourg

From 47.300 to 150.000 between 1995 and 2009 (+8.6%/yr)



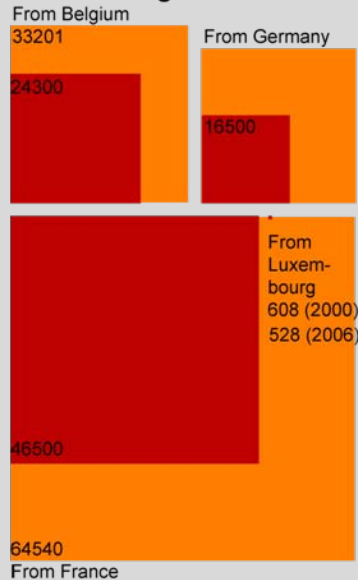
(STATEC, 2006)

Functional Integration

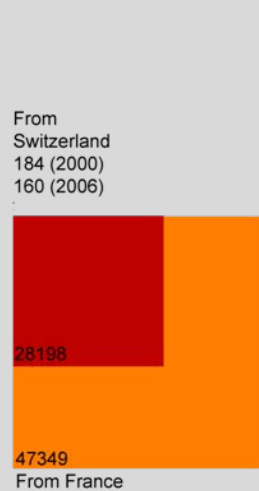
Luxembourg-France: The busiest border in Europe

Cross-border commuters, 2000 and 2006

Luxembourg



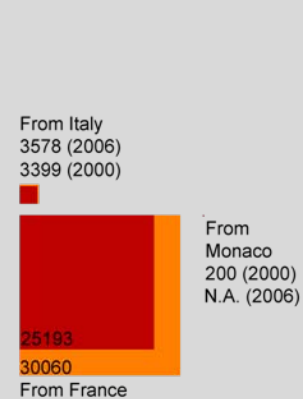
Geneva



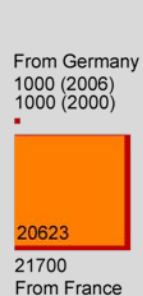
Basel



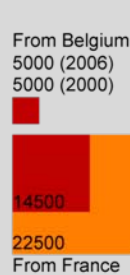
Nice-Monaco-San Remo



Sarrebrücken



Lille



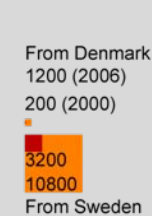
Euregio



Strasbourg



Öresund

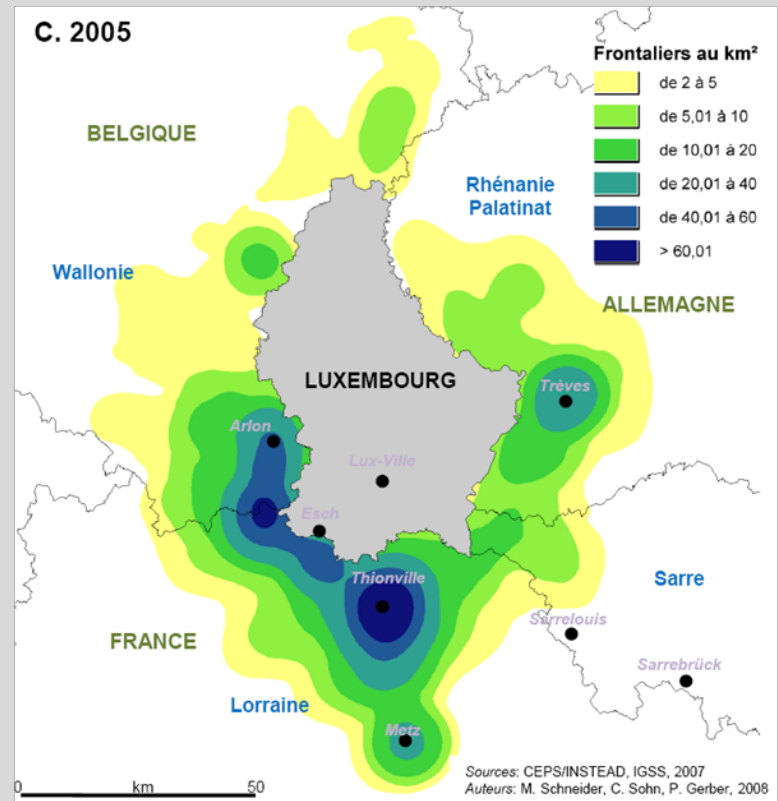
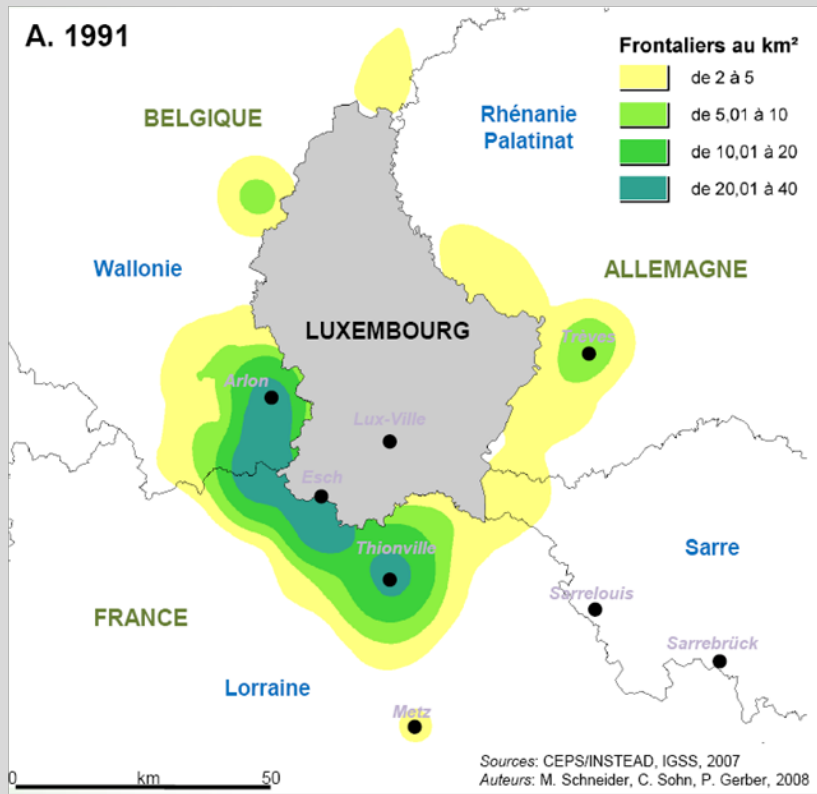


Vienna-Bratislava



Functional Integration

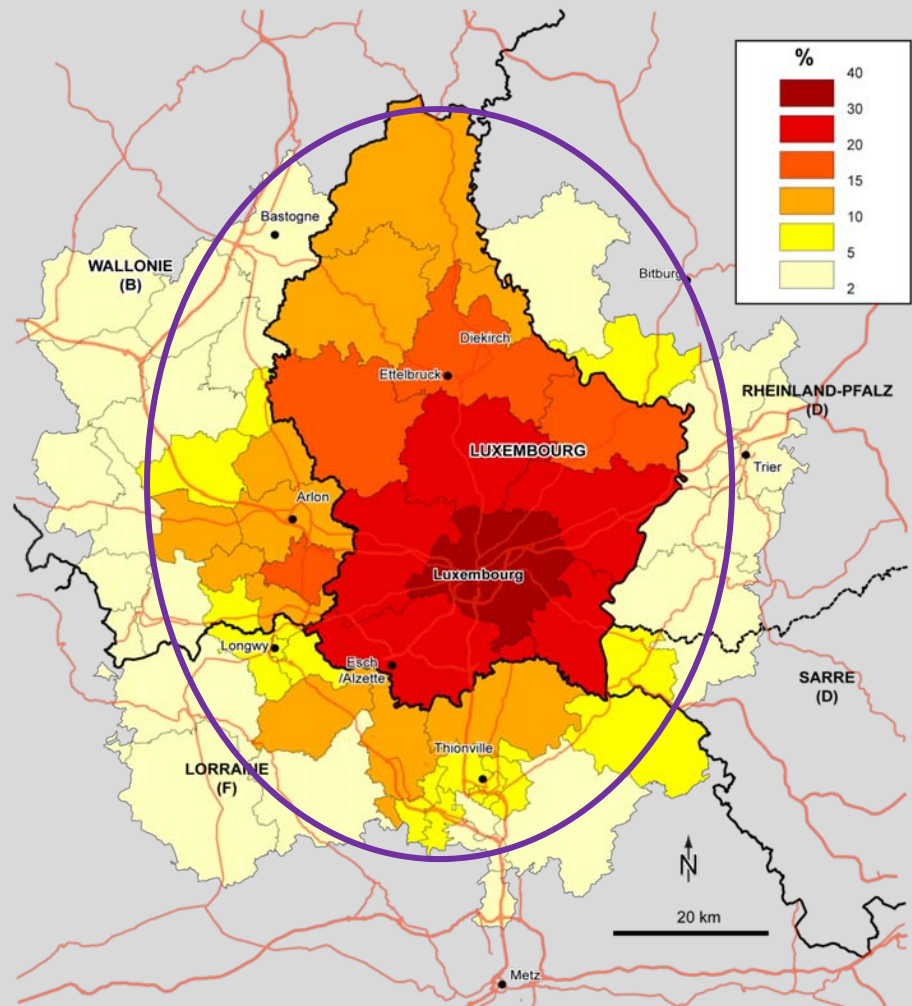
Increasing integration of peripheral territories



Functional Integration

Luxembourg as a Cross-Border Metropolitan Region

Rate of commuters working in the agglomeration of Luxembourg (2008)



Functional urban region
with around **1 million**
inhabitants

Functional Integration

Centre-periphery relationships

In Luxembourg, functional integration is relying on high border differentials:

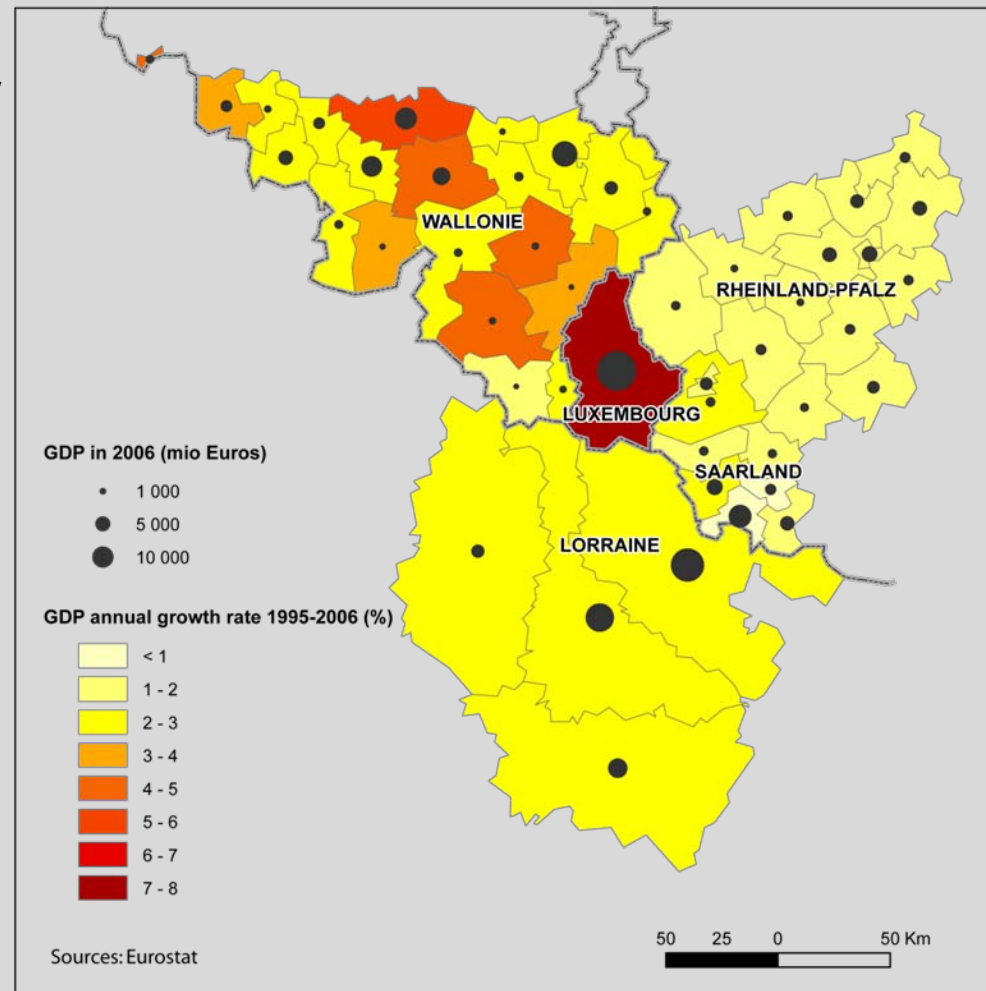
- Fiscal and regulatory differentials

- Niche policy

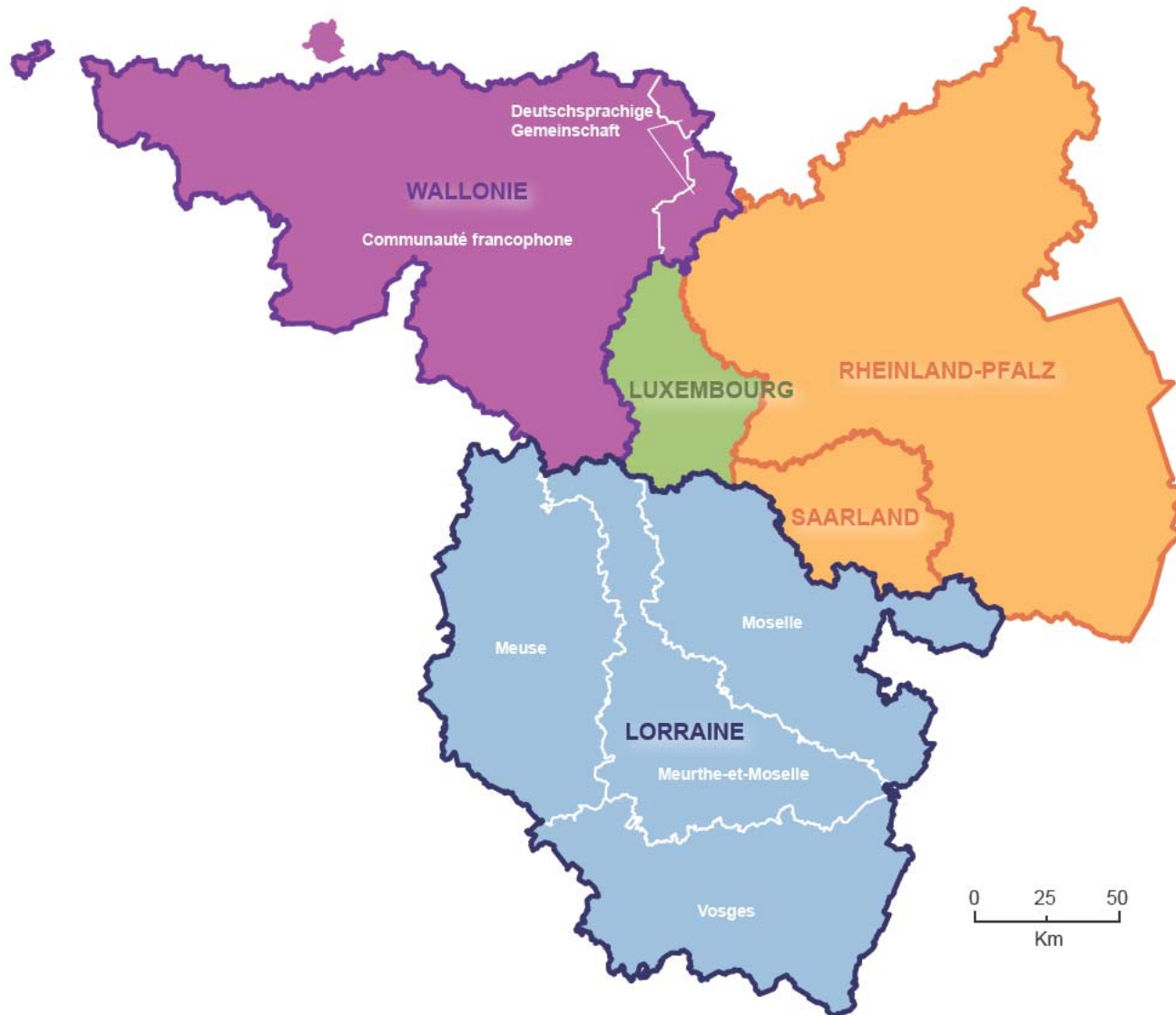
→ Borders as resources for economic competitiveness

→ Development of negative externalities calls for more cross-border cooperation

How can institutional integration be developed without hampering Luxembourg's competitive advantages?

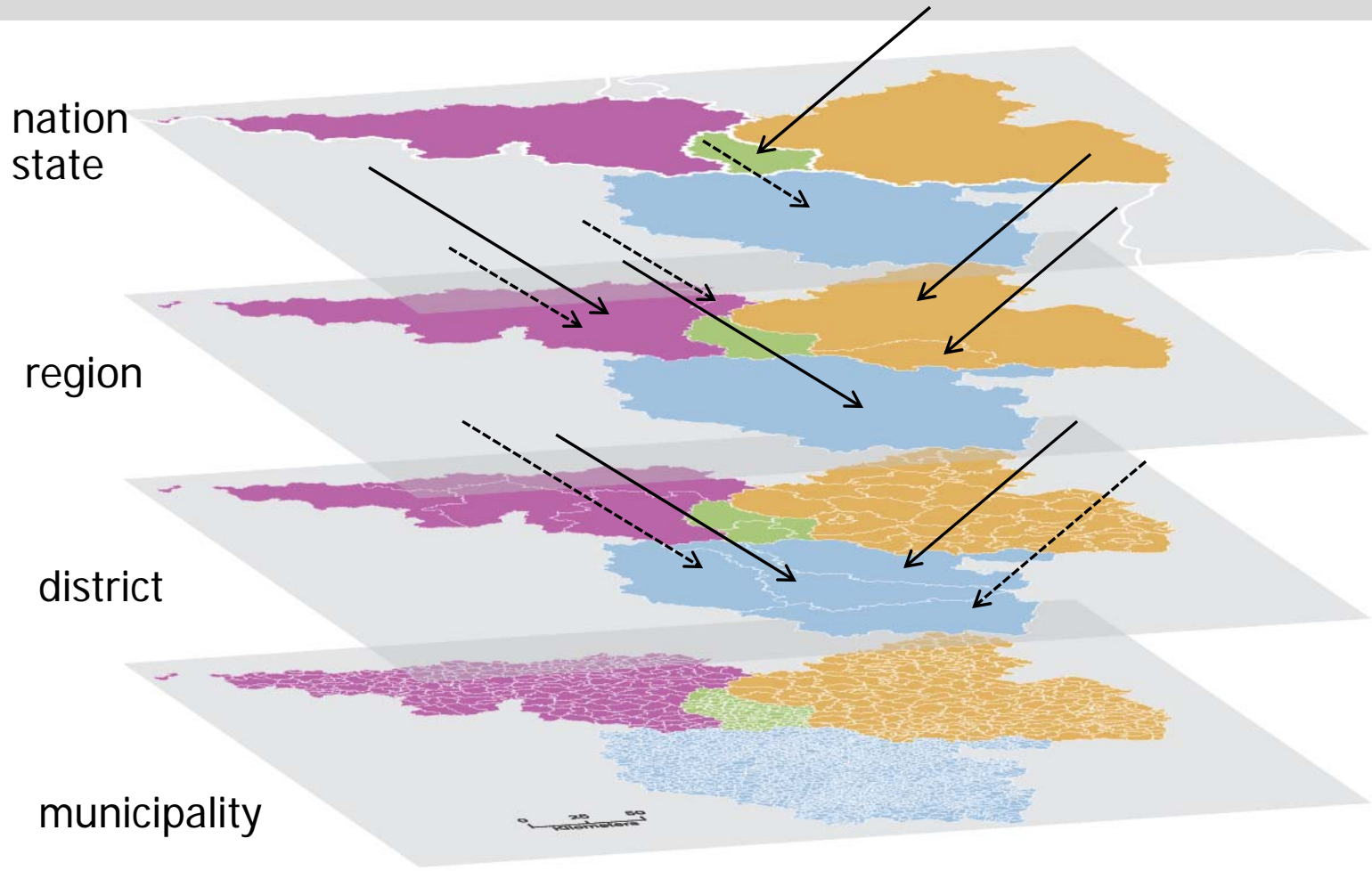


Institutional Integration



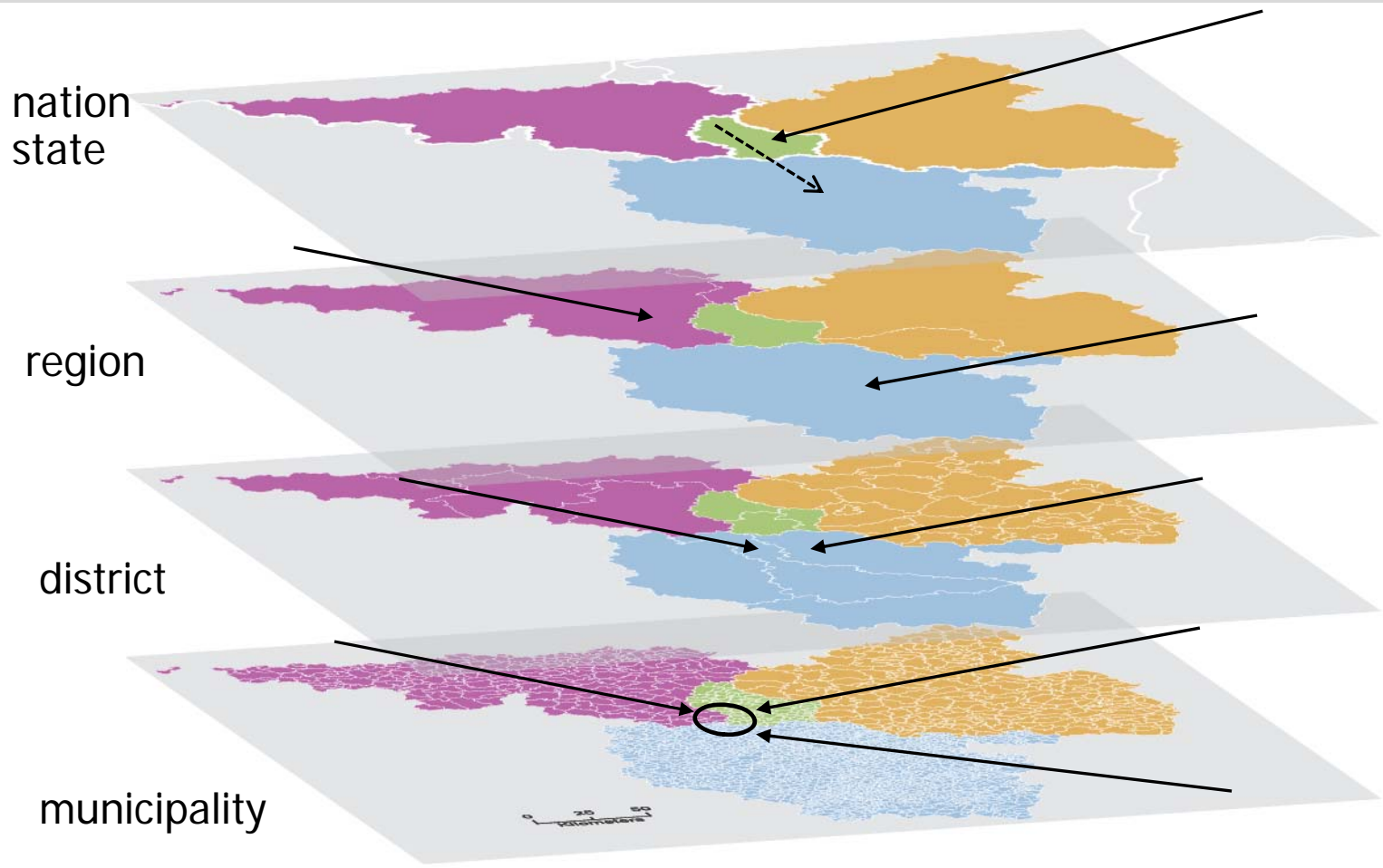
Institutional Integration

Institutional Mapping 'Grande Région'



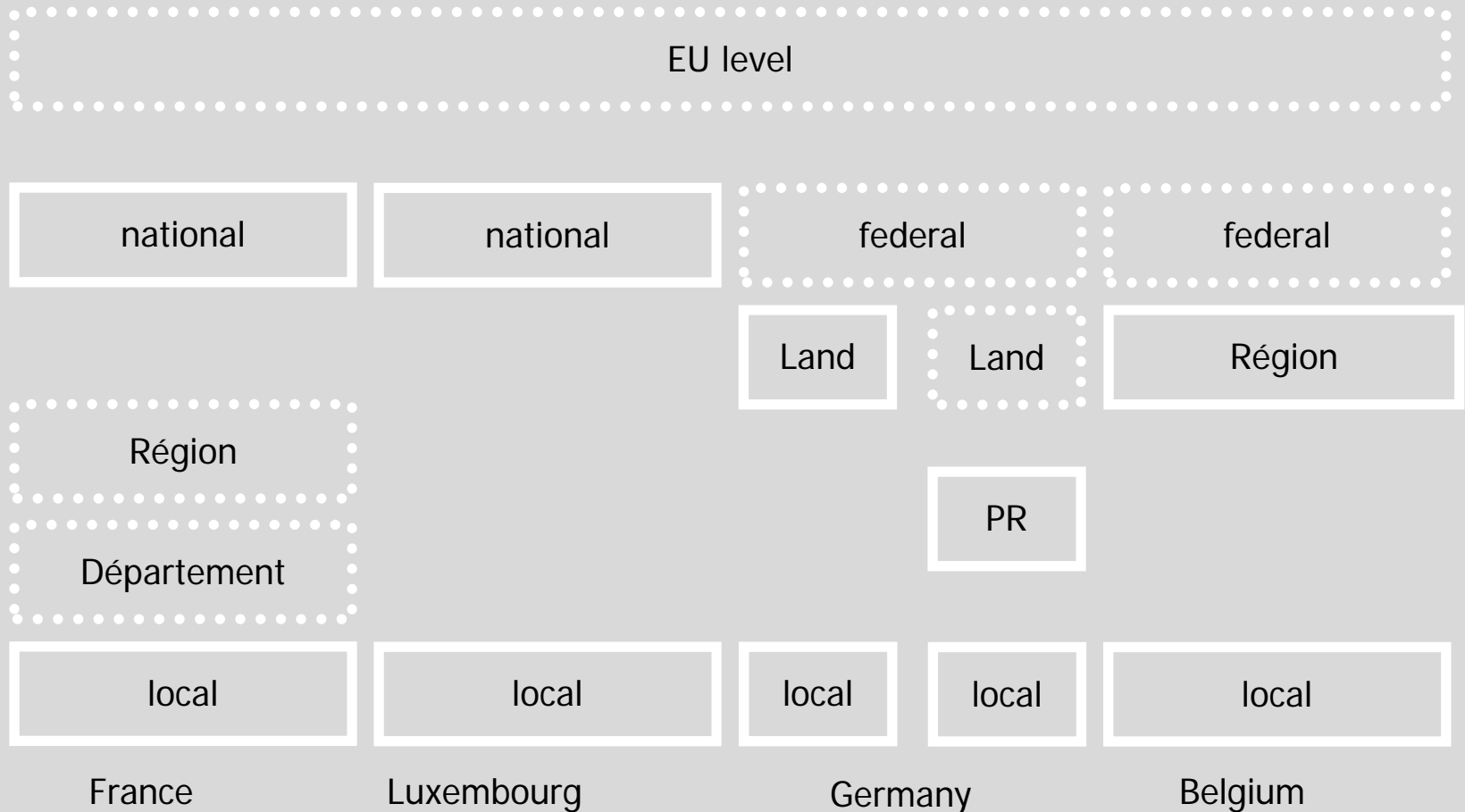
Institutional Integration

Institutional Mapping 'Pôle Européen de Développement'



Institutional Integration:

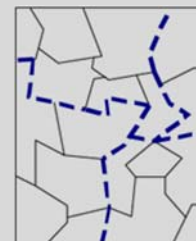
e.g. Spatial planning: “multi-level-mismatch”?



Institutional Integration

what kind of territory?

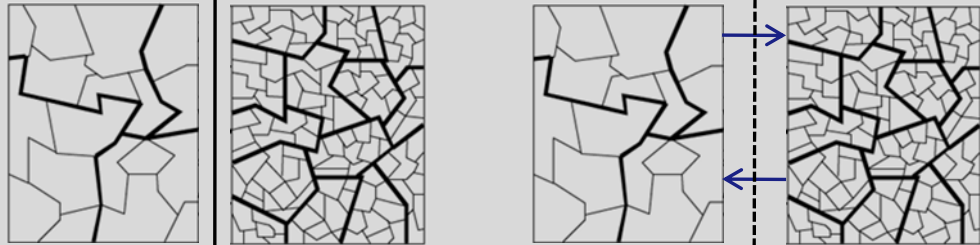
Adoptation/
homogenisation/
...



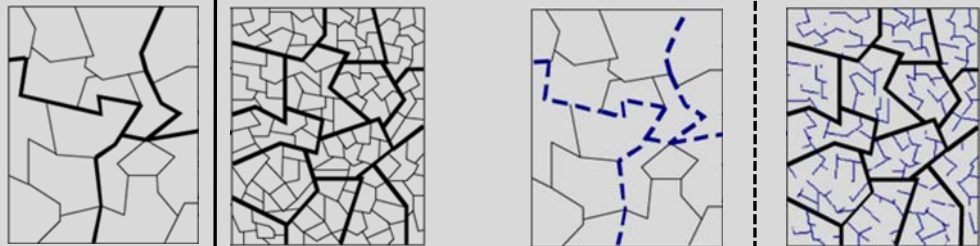
Institutional Integration

what kind of territory?

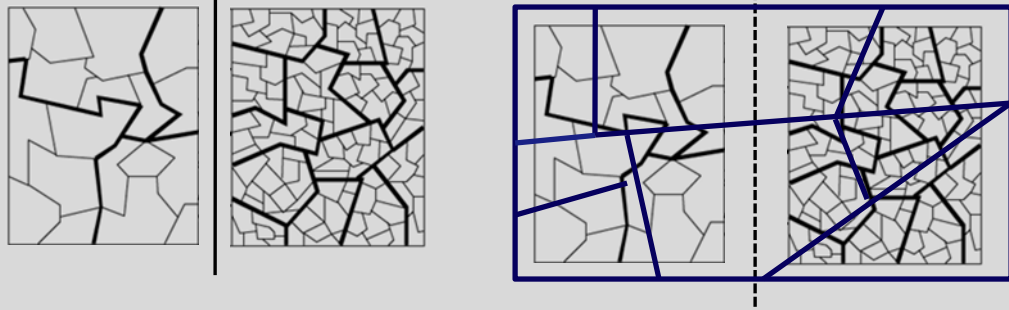
Cooperation /
concertation/
...



Adoptation/
homogenisation/
...



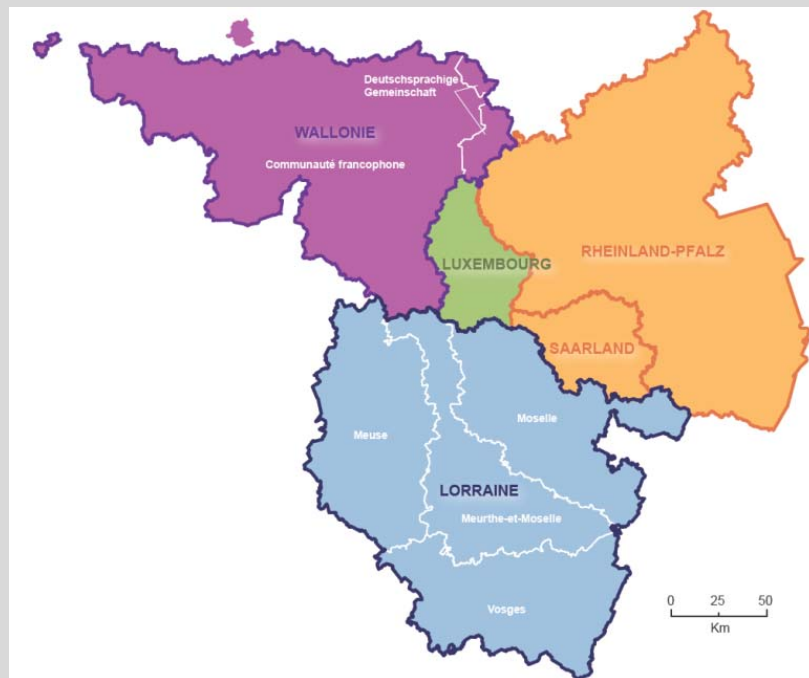
„Supra-
regionalisation“ /
Europeanisation



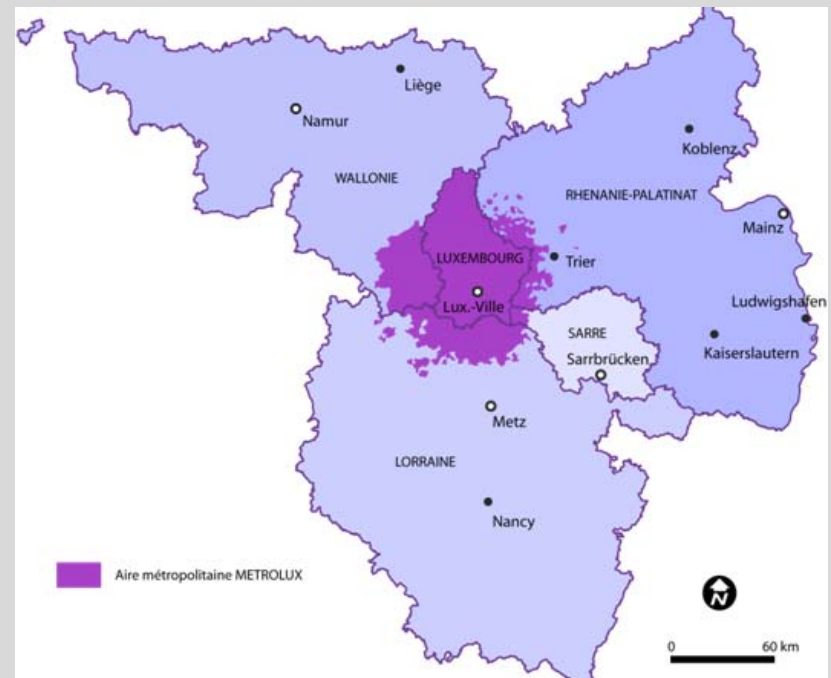
Institutional Integration

what kind of territory?

Territory
of institutional
integration?



Territory
of functional
integration?



Institutional Integration

what kind of territory?

Territory
of involved institutions



Territory
of „cross-border-
mandate“?



Institutional Integration

what kind of territory?

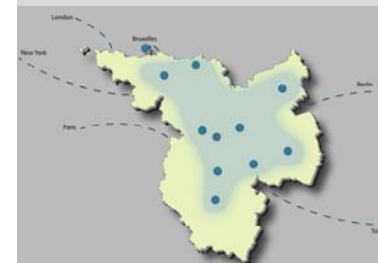
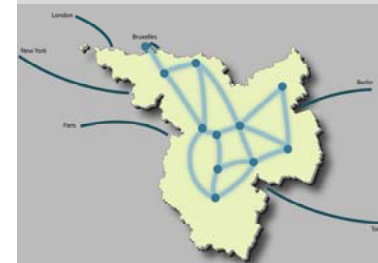
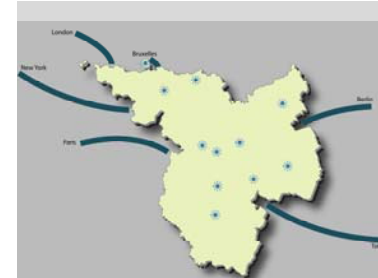
Potential foci
when defining
the political
objectives of the
„CBMR“

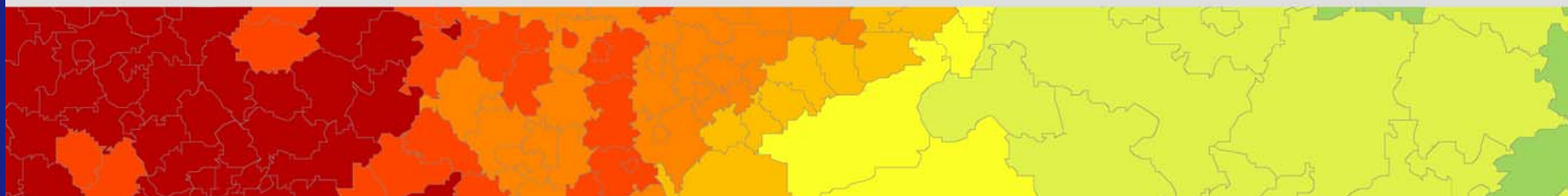
Focus
„metropolitisation“

Focus
„polycentrism“

Focus
„cohesion“

Focus
...





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