

# Making the European Territory Open and Polycentric

ESPON Conference Brussels, 29th April 2014







### **ESPON ET2050** Consortium: 13 partners from 11 countries



















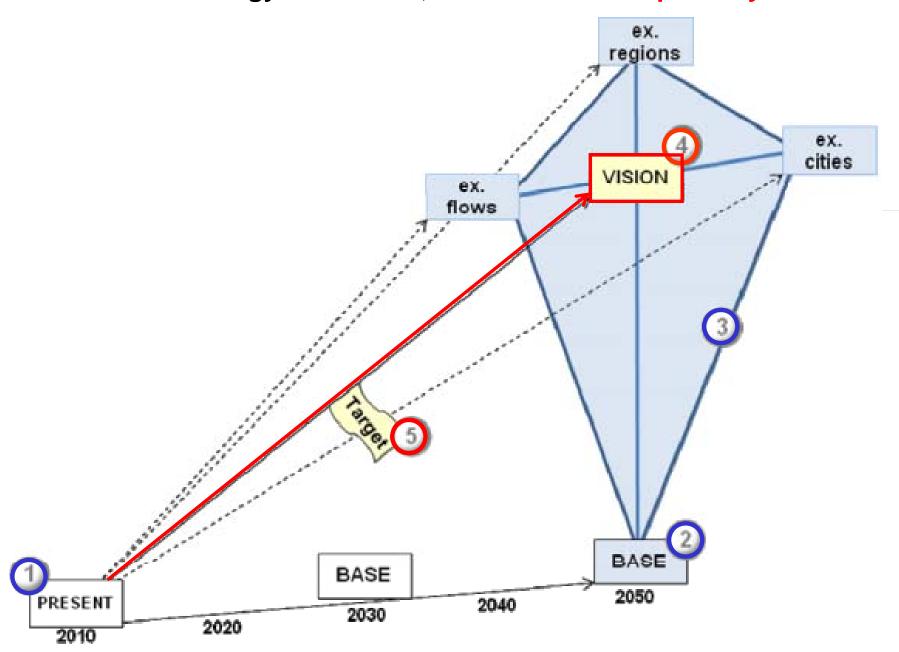








### Methodology: Scenarios, Vision & Political pathways



Demography	MULTIPOLES (2010-2030) Cohort-component, hierarchical, multiregional, supranational model of population dynamics (up to 2030)	ESPON at NUTS2	IOM
Economy	MASST3 (2010-2030) Econometric: social, macroeconomic and Territorial (up to 2030)	ESPON at NUTS2	POLIMI
Transport	MOSAIC (2010-2030) Integrated modal split and traffic assignment based on TRANSTOOLS OD trip matrices (up to 2030)	EU27 at NUTS2	MCRIT
Land-use	METRONAMICA (2010-2050) Spatial and dynamic land use model that Uses constrained cellular automata to allocate land-uses (up to 2050)	EU27 at Cells 1 km2	RIKS
Integrated	<b>SASI (2010-2050)</b> Dynamic System (up to 2050)	ESPON and Western Balkans at NUTS3	S&W



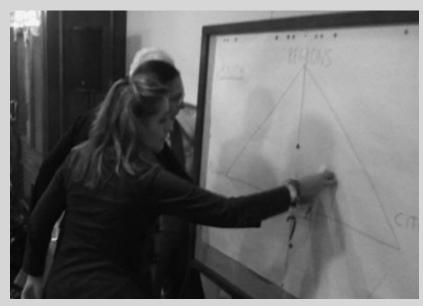
### **ESPON Monitoring Committee Workshops**







Kraków, 29-30 November 2011 Aalborg 13-14 June 2012 Brussels, 28 September 2012





**Dublin**, 12-14 June 2013

Paphos, 4-6 December 2012



### **European Commission, Parliament and Committee of Regions**



22 Nov 2012 in Warsaw



Mrs. Hubner, 26 February 2013



**European Parliament, 25 June 2013** 



**DGREGIO EC, 25 June 2013** 



**COTER 9th October 2013** 



Stakeholders, 11 October 2013

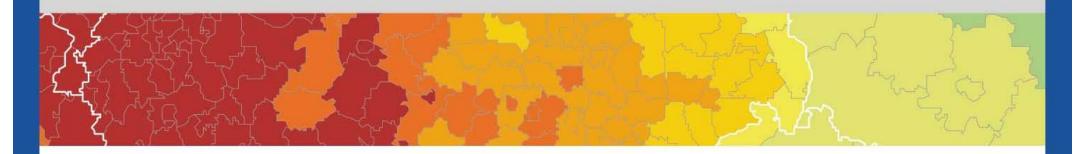




# Scenarios > Vision > Pathways







# Scenarios > Vision > Pathways

### **Baseline 2030**

**Territorial Scenarios 2050** 

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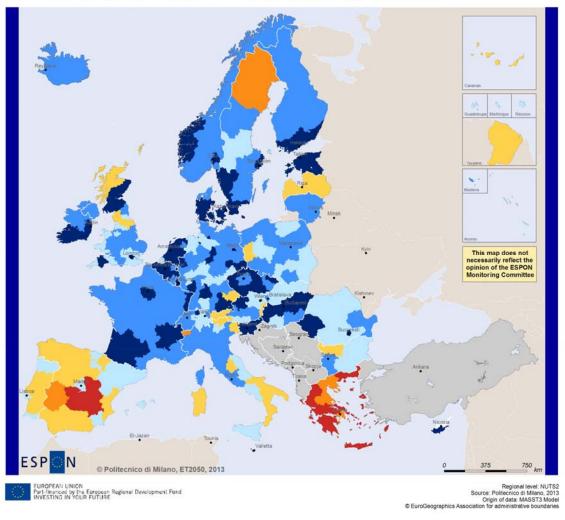
### Present Situation: Europe in the crisis aftermath

- Before the 2008 crisis:
  - The progress towards the Single Market and Cohesion Policy were considered an overall successful history
  - Concerns on the "Steady Decline" of most developed European economies
- After the crisis:
  - Growing social and regional unbalances
  - Gaps with neighbouring countries as cause of social and political instability
  - Stronger claims for deep reforms in European policies



#### GDP Growth 2010 - 2030 (Baseline)

Measured as annual average GDP growth rate along the period

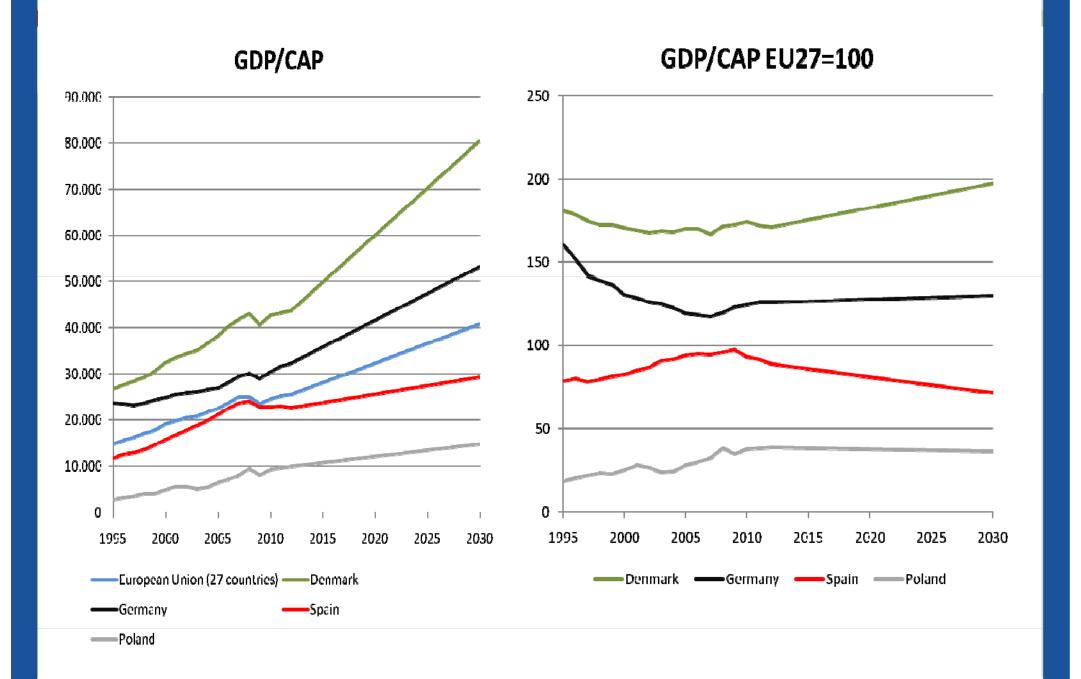


#### GDP Growth annual average rate (Units: %)

0,5% - 1% 1% - 1,5% 1,5% - 2%

45 regions bellow 1,00 %

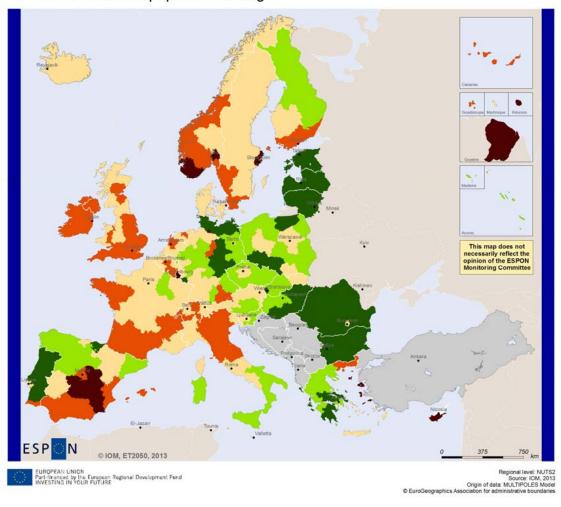






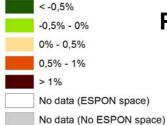
#### Total Population 2010 - 2030 (Baseline)

Measured as annual population change



#### Annual population change (Units: %)

Results obtained by MULTIPOLES forecast model



Population: from 514 to 530 inh.

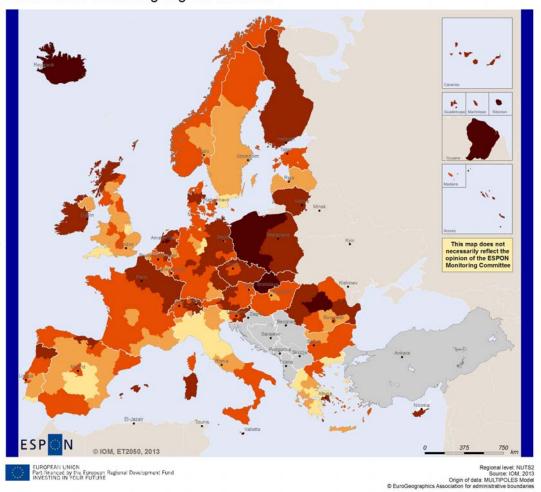
European population growth will tend towards stabilisation. Total population (ESPON Space) will grow from 514 million in 2010 to 530 million in 2030.

MULTIPOLES is a cohort-component population dynamics model. It is used for the simulations of complex hierarchical multiregional, multi-country population systems; for analysing impact of various scenarios concerning migration, fertility, and mortality.



#### Ageing 2010 - 2030 (Baseline)

Measured as annual ageing increase rate



Old-Age Dependency Rate 2010 - 2030 increase (Units: %)

Results obtained by MULTIPOLES forecast model

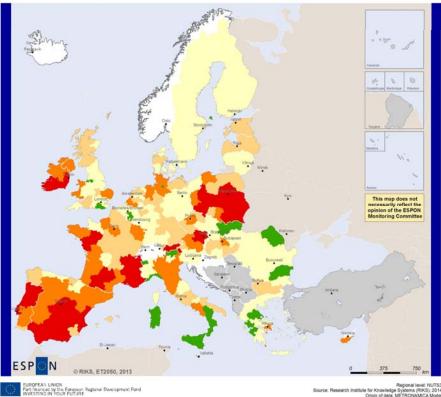
< 1%</p>
1% - 2%
2% - 2.5%
2.5 - 3%
> 3%
No data (ESPON space)
No data (No ESPON space)

Ageing grows fast across Europe. Percentage of population older than 65 years increases in Europe from 25% to 40% (210M of elderly). MULTIPOLES a cohort-component population dynamics model that considers population age groups in 5 years, also for migrants. The Old-Age Dependency Rate is measured: ODR = Population > 64 / population 16 - 64.

#### Annual land take 2000 - 2006

#### **Based on CORINE**

Measured as km2 of res., com. and ind. land take per year (res. tourism not included)



### Source: Research institute for Knowledge Systems (RIKS); 2014 Origin of data: METRONAMICA Model © EuroGeographics Association for administrative boundaries

#### Annual land take 2000 - 2006 (Units: km2/ year)

Results obtained by METRONAMICA forecast model -8 - 0

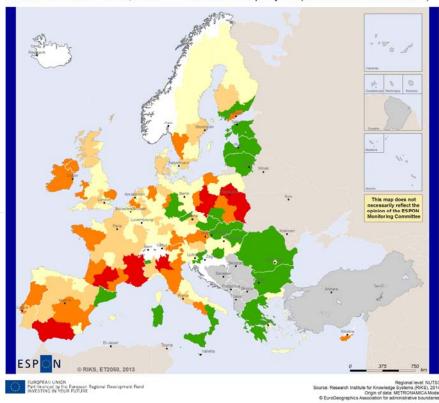


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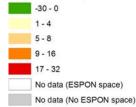
#### Annual land take 2010 - 2030 (Baseline)

Measured as km2 of res., com. and ind. land take per year (res. tourism not included)



#### Annual land take 2010 - 2030 (Units: km2/ year)

Results obtained by METRONAMICA forecast model

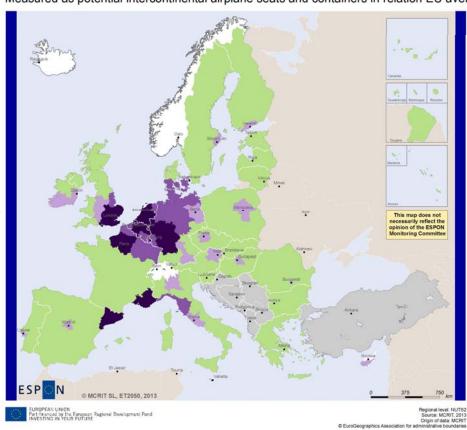


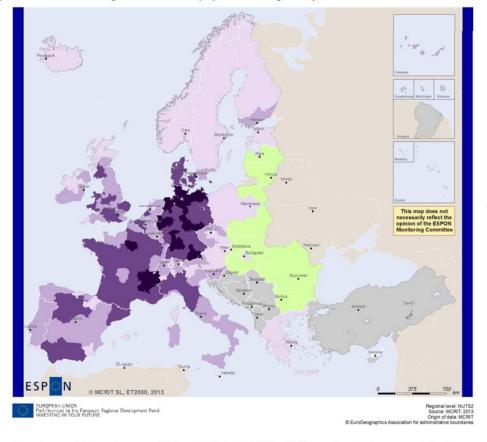


#### Global Accessibility 2010 - 2030 (Baseline)

#### European Accessibility 2010 - 2030 (Baseline)

Measured as potential intercontinental airplane seats and containers in relation EU average Measured as change in accessible population weighed by shortest access time





#### Passengers and Freight Global Accessibility

Passengers and Freight accessibility are expected to increase below EU average

Passengers accessibility is expected to increase over EU average

Freight accessibility is expected to increase over EU average

Passengers and Freight accessibility are expected to increase over EU average

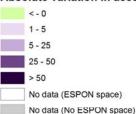
intercontinental airports and freight ports.

No data (ESPON space)

No data (No ESPON space)

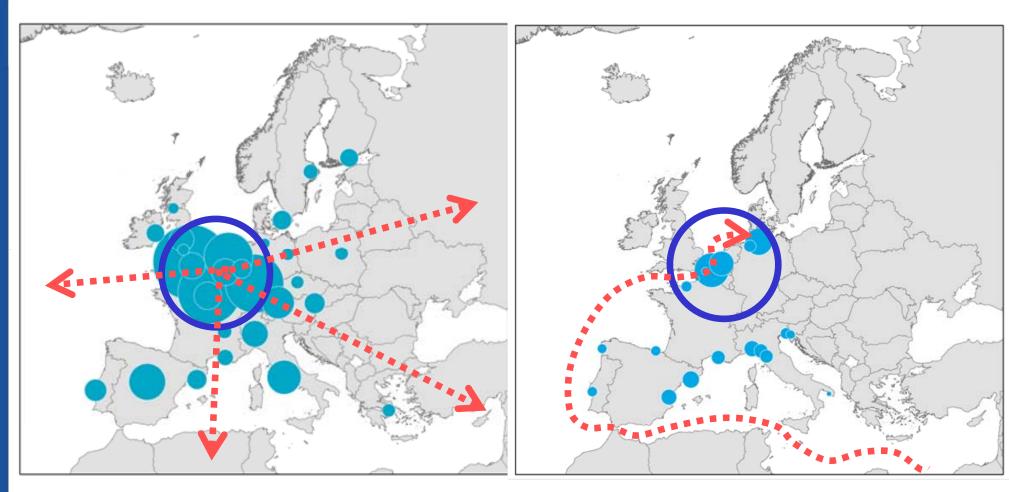
Global accessibility will increase around transport nodes:

#### Absolute variation in accessibility 2010-2030 (Units: Millions Equivalent population)



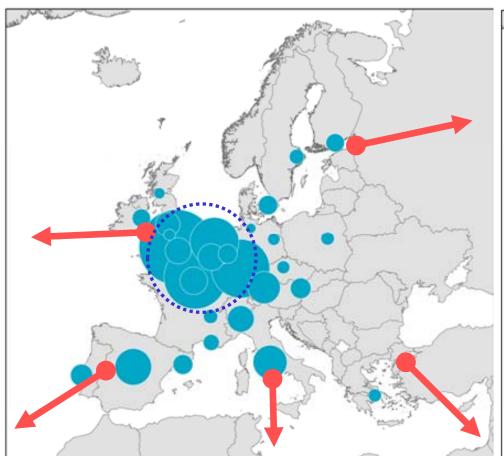
Accessibility changes are very much influenced by population changes, because of the relative homogeneous transport endowment across Europe, and despite the relatively higher investments on infrastructure planned in Eastern European regions. The accessibility in each NUTS3 is measured as the sum of the population of all other NUTS3 weighed by the shortest multimodal access.

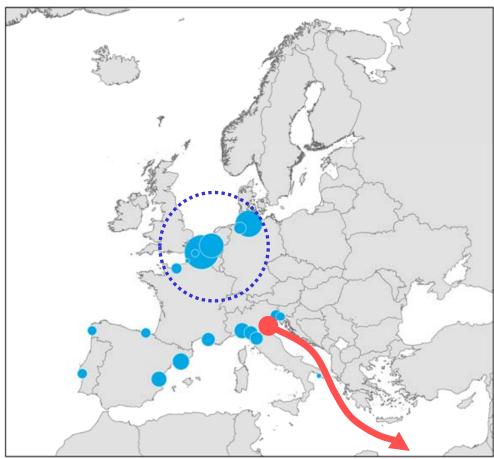
The accessibility in each NUTS3 is measured as the sum of the population of all other NUTS3 weighed by the shortest multimodal access time. NUTS3 population is attached to the capital city. Population in 2030 by MULTIPOLES-MASST models and shortest multimodal access by MOSAIC model.



60% of intercontinental Revenue
Passenger-kilometres (RPK) throught 4
European Hubs: Heathrow, Paris CDG,
Frankfurt and Schiphol

**50% of the container traffic in Europe handled in 4 major hubs**: Antwerp, Rotterdam, Hamburg, Bremerhaven





A redistribution of intercontinental air transport involving 25% of existing traffics in four hubs towards more favourable airport locations: savings between €1.05 billion and €10.45 during the next thirty years

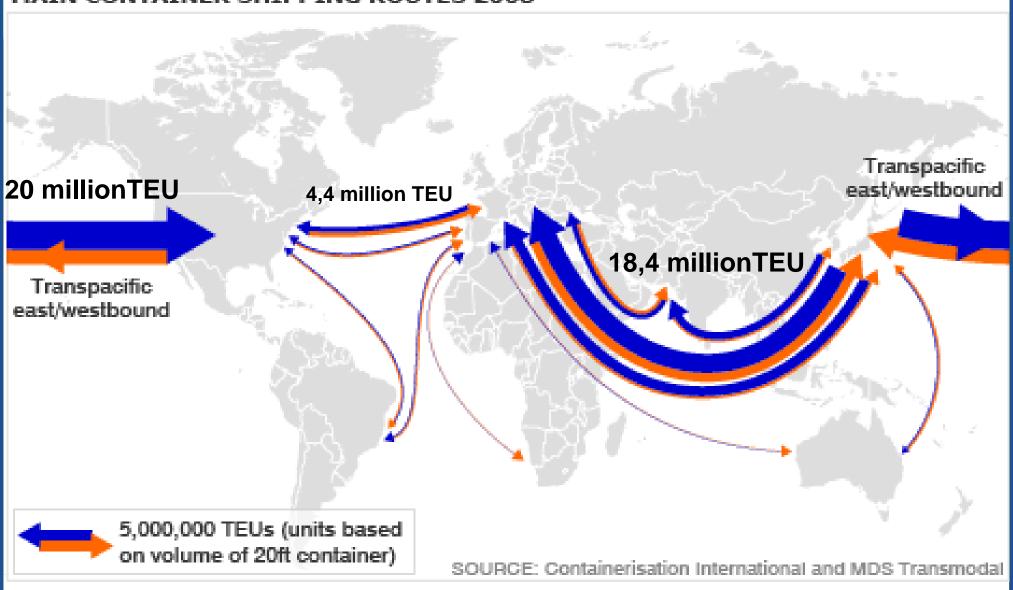
A gradual decentralisation of entry and exit ports until 2041 in terms of container traffic: savings between €8.3 billion and €43.7 billion during the next thirty years

(EU Parliament 2014)

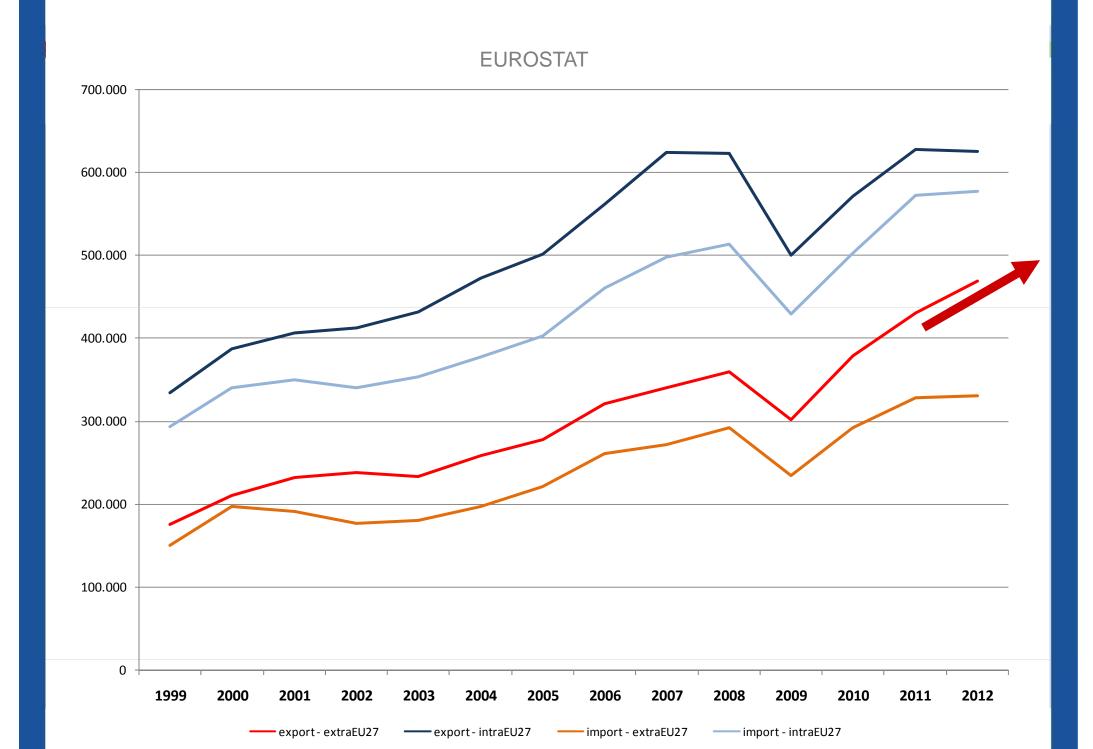
(EU Parliament 2014)



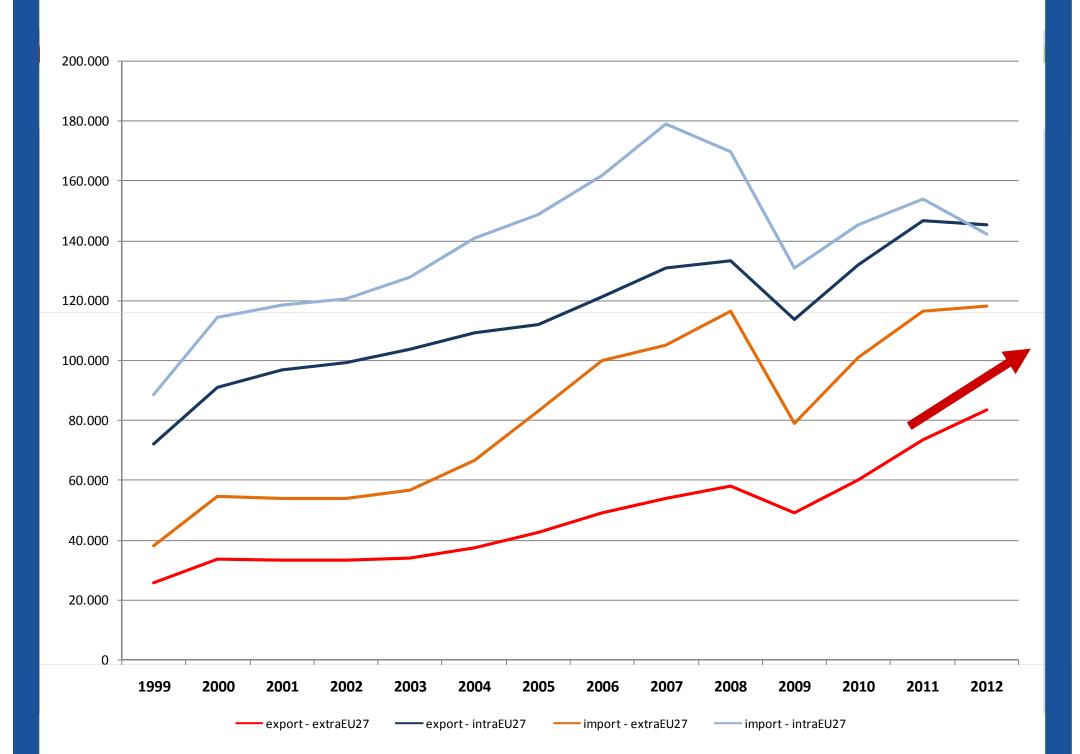
#### MAIN CONTAINER SHIPPING ROUTES 2008





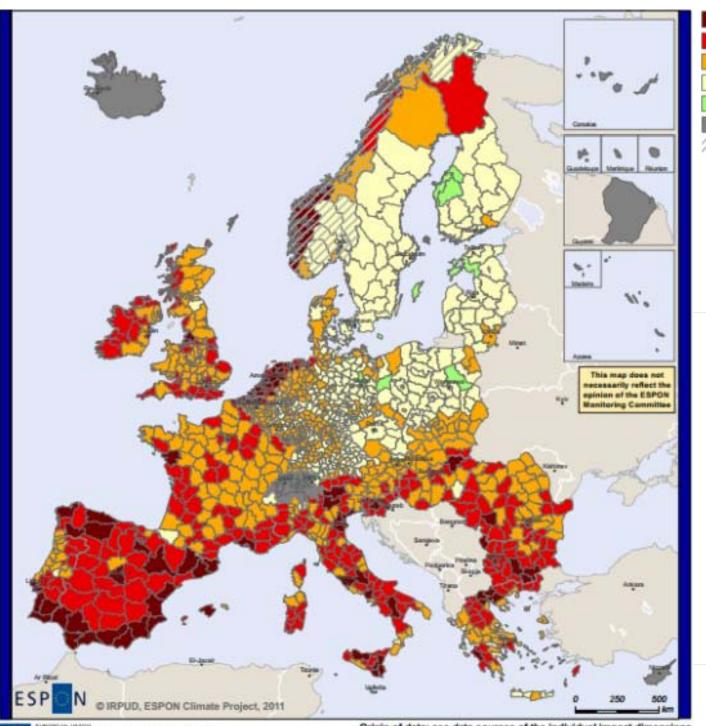






### **Aggregate potential impact of Climate Change in Europe**







### **Baseline macro-trends for Europe towards 2030**

- Moderate average growth with high risks of increasing national and regional economic disparities
- Risk of increasing social disparities
- Stable population, universal ageing and increasing internal and external migration
- Diminishing economic global share of European countries
- Trade with the rest of the world higher than trade in the Single/Internal market.
- Diverging trade patterns across European countries and firms.
- Possible rebalancing of European hubs and gateways
- Interdependency with Eastern & South Mediterrean regions
- Increasing stress on resources: land and ecosystems, energy.





# Scenarios > Vision > Pathways

Baseline 2030

## **Exploratory Scenarios 2050**

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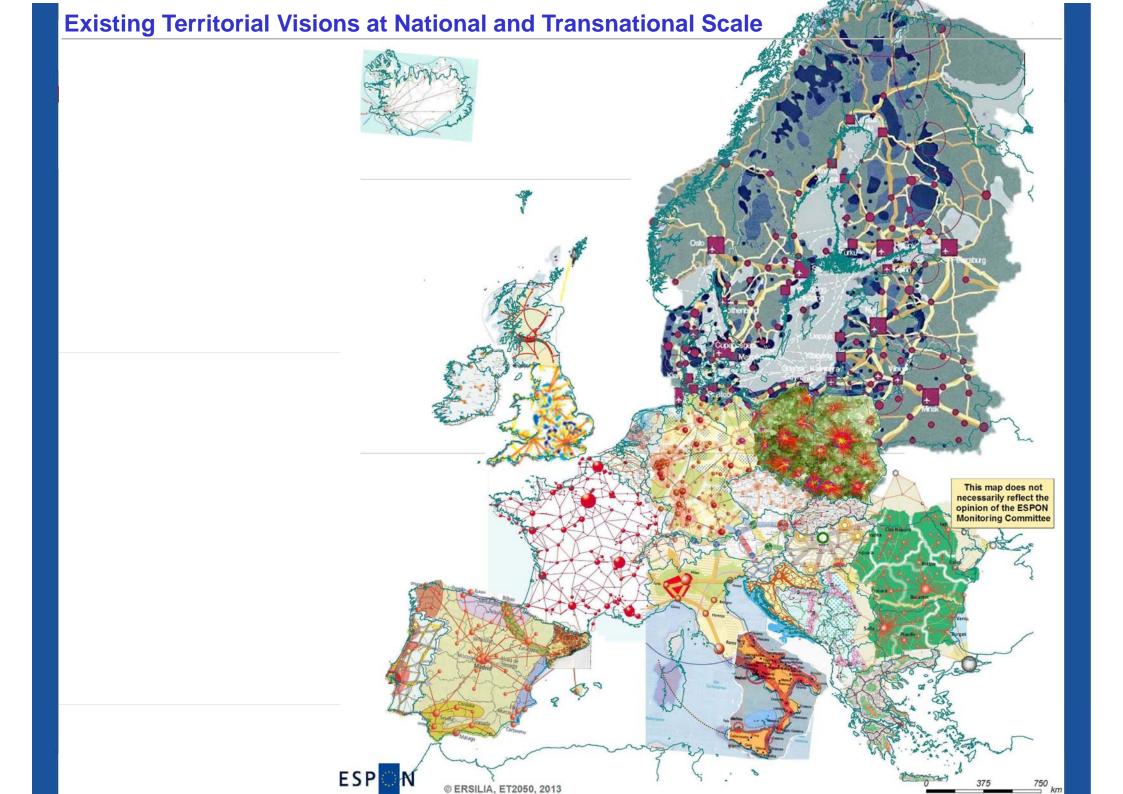






### Scenarios & Visions for the European Territory: from 1968 to 2014

- European Outline Convention (1968)
- European Spatial Planning Charter (1983)
- Europe 2000: Outlook for the development of the Community's territory (1991)
- Europe 2000+, Cooperation for European territorial development (1994)
- ESDP: European Spatial Development Prospective (1999)
- SPSP: Study Program on Spatial Planning (2000)
- ESPON: European Observation Network for Territorial Development (3.2, 2006)
- Green Paper on Territorial Cohesion (2008)
- Territorial Agenda 2020 (2011)





### **Europe towards 2050: Territorial Scenarios**

### Promotion and networking of European Metropoles

Development of capital and global metropolis, as well as existing global gateways. Based on "Europe 2020" strategy.

### Promotion and networking of Second Tier Cities

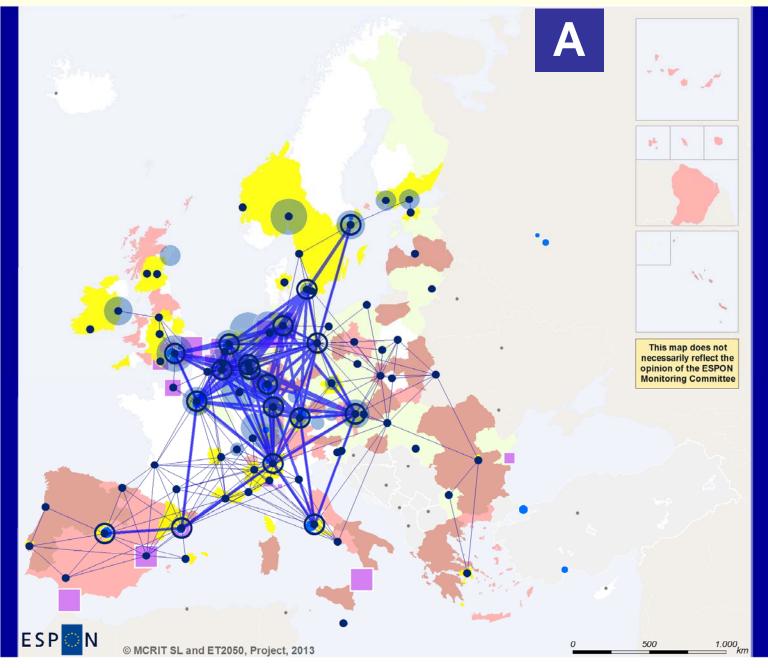
Development of networks of Secondary Tier Cities. More inspired by ESDP strategies.

### Promotion of cities in less developed regions

Responds to the challenges of energy scarcity and climate change expressed in the Territorial Agenda 2020.

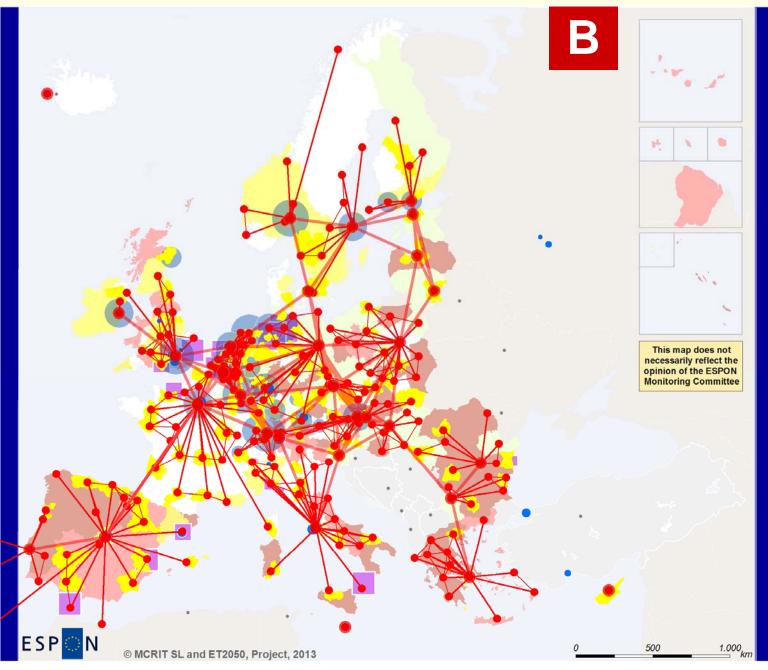
### **Territorial Scenario A : Promotion of Metropolis**





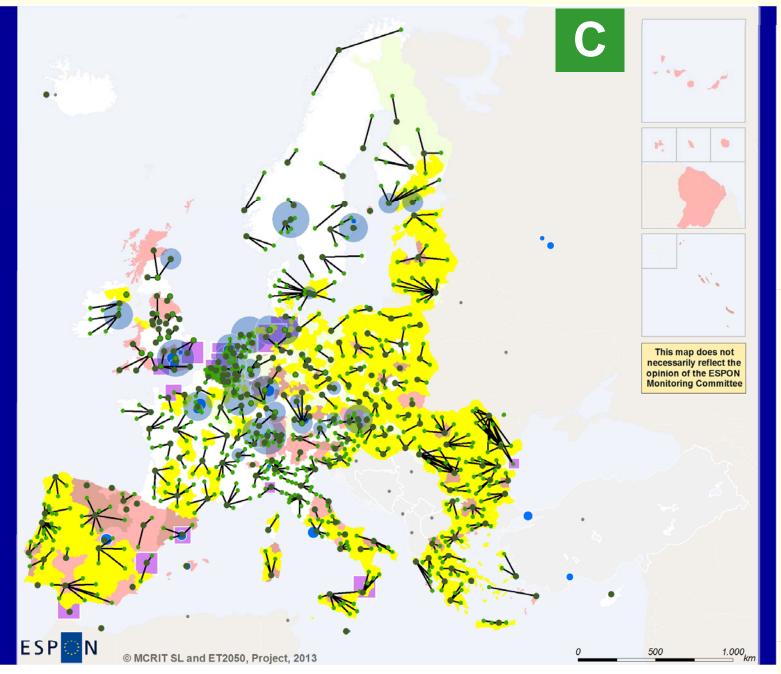
### **Territorial Scenario B: Promotion of Second Tier Cities**





### Territorial Scenario C: Promotion of Cities in Peripheral Regions

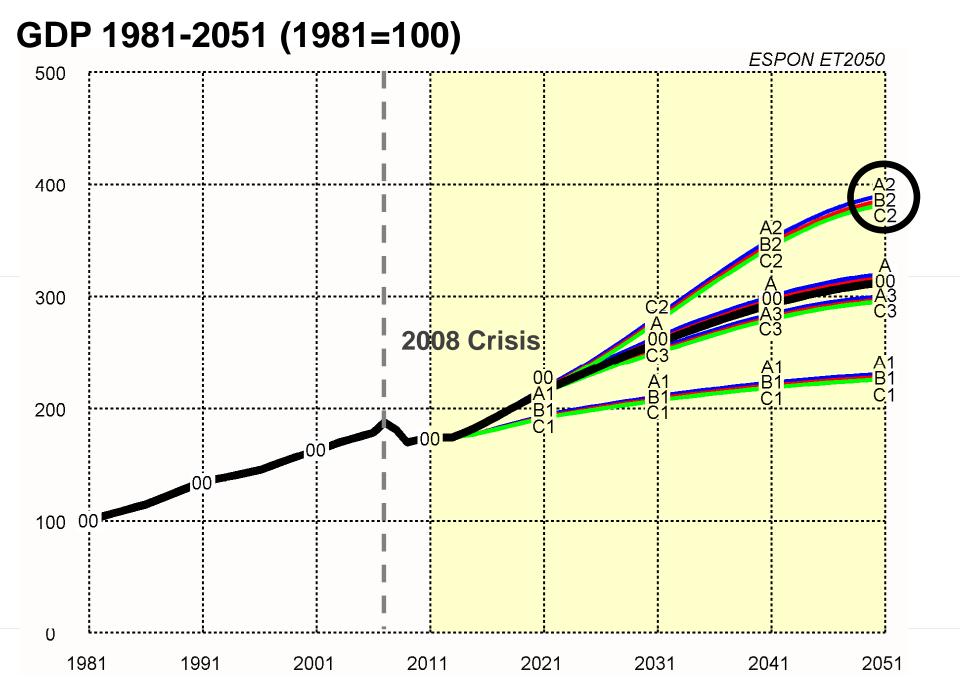






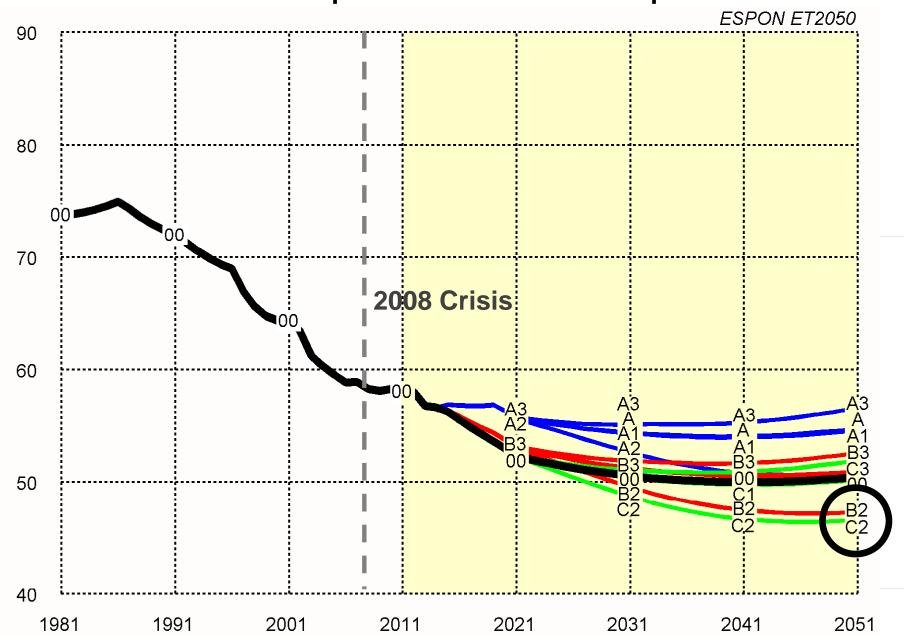
### Exploratory Scenarios towards 2050

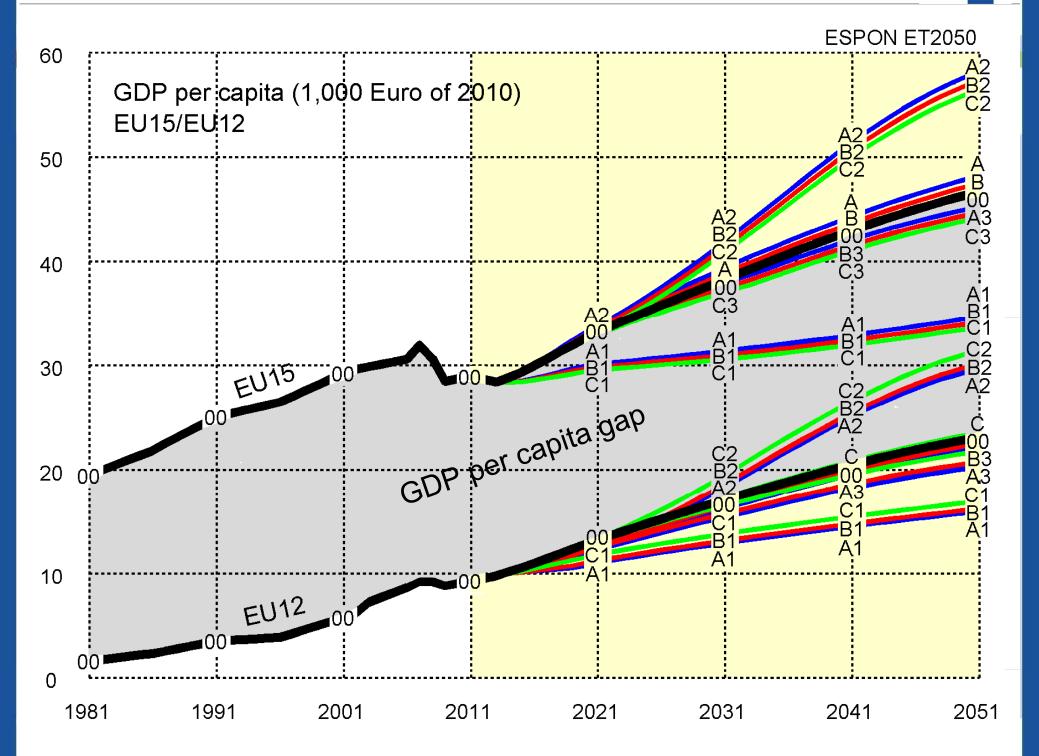
	Extreme Framework Variations			
Spatial Scenarios	Scenarios	1 Economic decline	<b>2</b> Technologic progress	<b>3</b> Energy/ Climate Costs
Promotion of Metropolis	A	<b>A1</b>	<b>A2</b>	<b>A3</b>
Promotion of Second Tier Cities	В	<b>B</b> 1	<b>B</b> 2	<b>B</b> 3
Promotion of cities in less developed Regions	С	<b>C1</b>	C2	<b>C</b> 3





### Cohesion: Reduction of disparities in CoV of GDP/capita 1981-2051



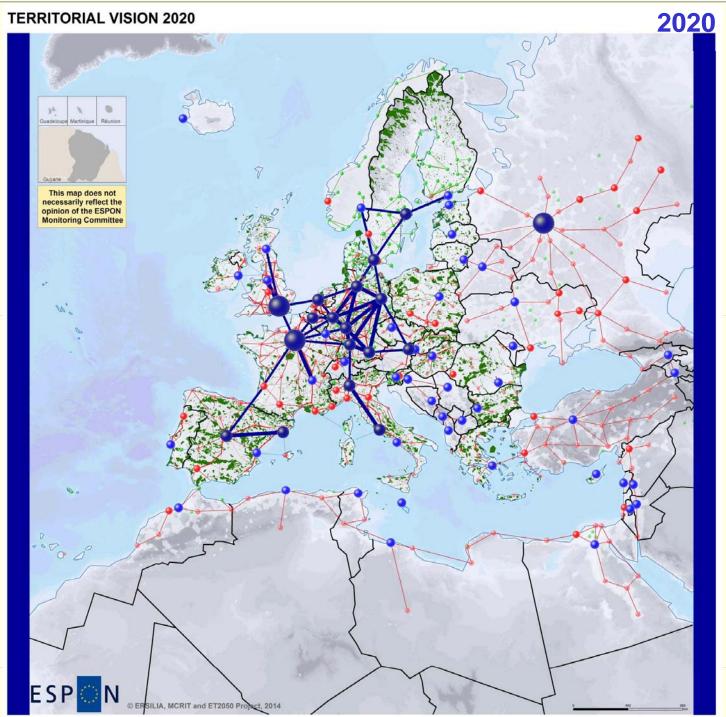




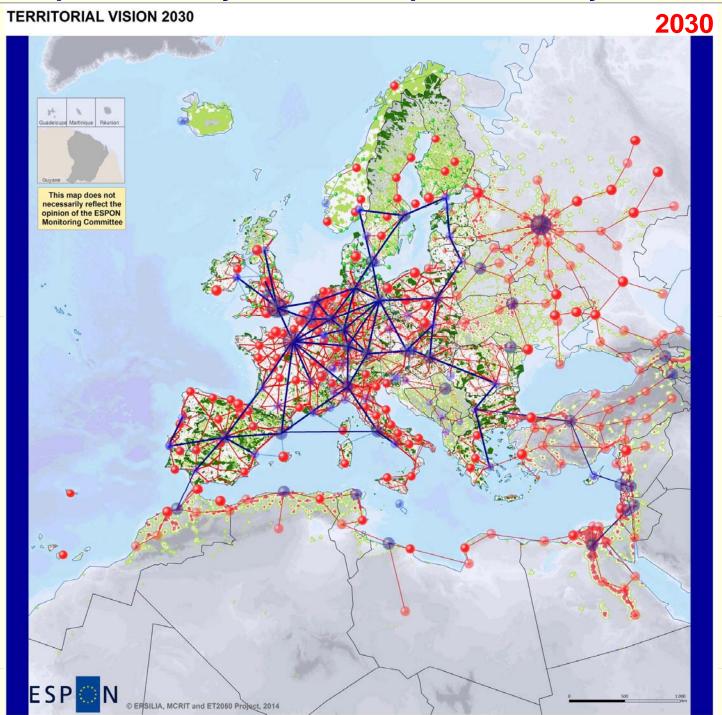
### Europe towards 2030 and 2050

- Scenario: + Polycentricity: A (2020) > B (2030) > C (2030)
- Framework: Technologic progress (Variation type 2)
  - Increasing productivity
  - Smart Cities and Territories
  - Further decentralised, highly interconnected networks
  - Successful transition towards a low carbon economy, with energy costs maintained
  - Efficient land and resource management systems

### **Towards an Open and Polycentric European Territory...**



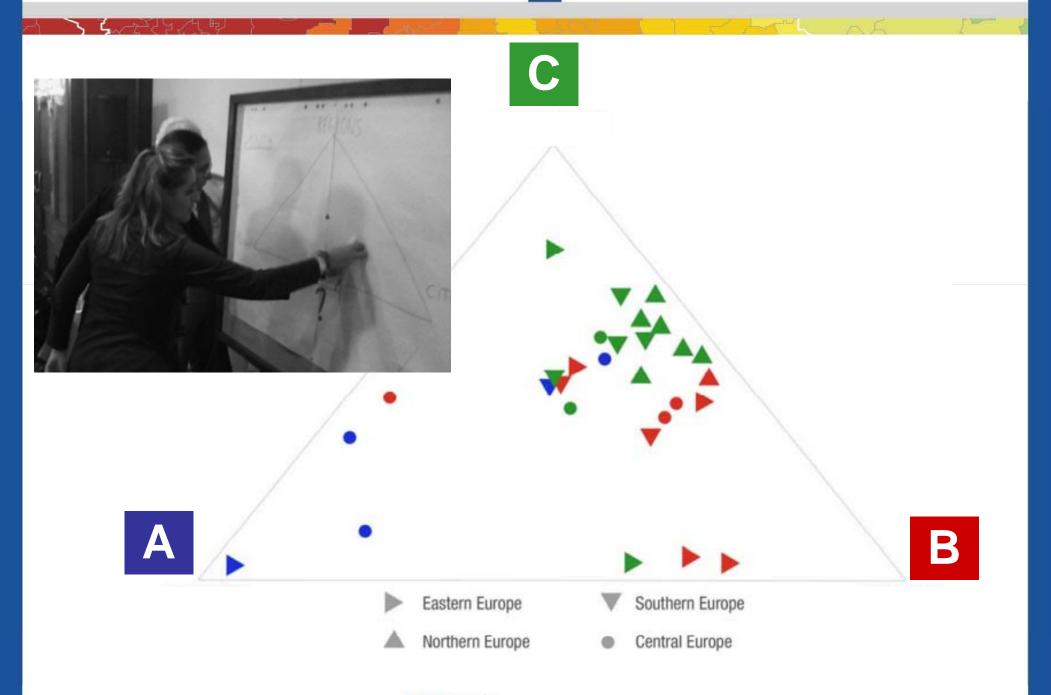
# **Towards an Open and Polycentric European Territory...**



# **Towards an Open and Polycentric European Territory...**











# Scenarios > Vision > Pathways

# Making the European Territory Open and Polycentric

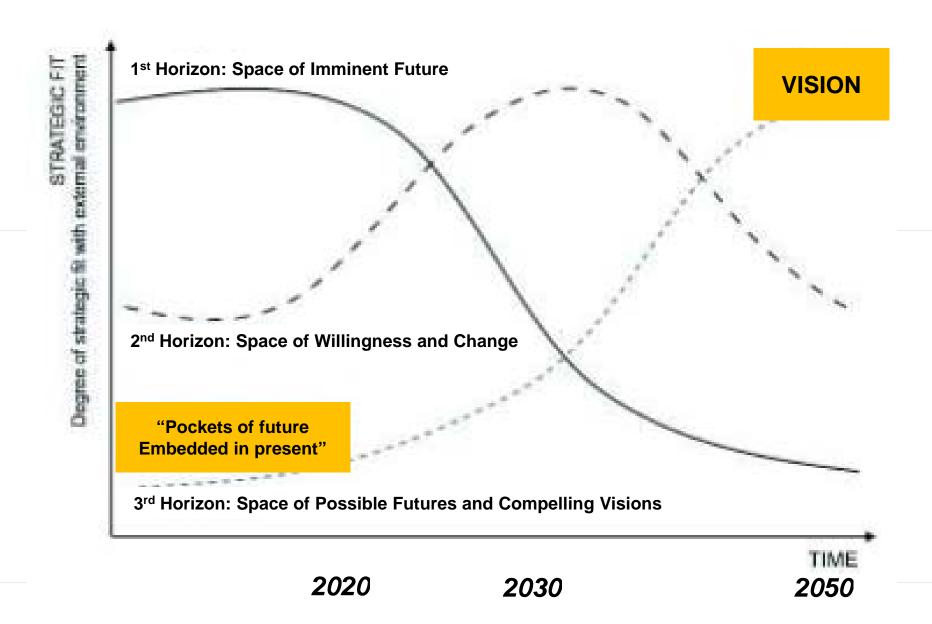
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# "Three-Horizons Model"



# **Lasting values and paradigms**

• Treaty of Rome (1956):

"An open Community of equals with common strong institutions"

Treaty of Lisbon (2007):

"The Union shall promote **economic**, **social and territorial cohesion**, **and solidarity among Member States**. It shall respect shall ensure that Europe's cultural heritage is safeguarded and enhanced".

• Europe 2020 (2010):

"In a changing world, we want the EU to become a **smart**, **sustainable and inclusive economy**"



# Lasting values and paradigms (the "European model")

- Deep Governance and good government: predominance of the rule of law, compliance with the Charter of Fundamental Rights, and the rights of minorities. Transparent and accountable institutions, and public service oriented to empower citizens
- Sustainable development, well being and quality of life: universally accessible human development, encompassing three dimensions: economic, environmental
- Territorial efficiency and cohesion: overall harmonious development reducing disparities between regions.
- Internal solidarity: space of stability in terms of finances, migration, energy, adaptation to Climate Change.
- External solidarity: with Neighboring countries and the world.
   promotion of the values of the "European model" –democracy, open and inclusive societies and

# **European Roadmaps and Visions towards 2050**

- Roadmap for moving to a competitive low carbon economy in 2050
- Roadmap to Resource Efficient Europe 2050
- Roadmap to a Single European Transport Area 2050
- Energy Roadmap 2050
- Roadmap for maritime spatial planning in the EU
- "Global Europe 2050" (Polycentric Europe, Sustainable and Smart Cities)

# Vision: Making Europe Open and Polycentric

The efficiency and quality of the European territory lies in:

- Networking cities of all sizes, from local to global level
- Empowering people and local activities to valorise their own assets at European and global scale.

# First Policy-aim: *Openness*

The long-term sustained development of the European territory requires:

- Removing internal borders
- Reinforcing co-development strategies with the Neighbourhood
- Further integrating European markets with the rest of the world.

# Second Policy-aim: Polycentricity

The long-term sustained development of the European territory requires:

- Promoting endogenous sustainable development
- Diminishing regional disparities.
- Renewing and networking cities at both regional and global scale

# Main Territorial Strategies:

- Connecting Europe Globally
- Smart Regeneration of European Cities
- Enhancing Natural and Cultural assets
- Making Europe regionally balanced



# Territorial Strategy: Connecting Europe Globally

- Opening up European markets and promoting global sustainable development
- Enhancing the efficiency of European network industries
- Decentralising European transport global gateways
- Enhancing cooperation with Neighbouring regions
- Reinforcing the global centrality of European Metropolises



# Territorial Strategy: Smart Regeneration of European Cities

- Promoting Second Tier Cities as engines of growth
- Renewal of European cities
- Developing more compact settlement structures



# Territorial Strategy: Enhancing Natural and Cultural assets

- Limiting land-take, specially on high pressure vulnerable areas
- Valorisation of cultural landscapes
- Mitigation and adaptation of territories to Climate Change

### Territorial Vision for Europe

# Territorial Strategy: Making Europe regionally balanced

- Unleashing the regional diversity of endogenous development
- Sufficient access to networks to open up all cities and regions
- Provision of universal level of services of general interest
- Planning integration of functional (cross-border) urban regions



# A New Cohesion Policy Approach is needed

# **EU Cohesion Policy Reform after 2020**

Place-based approach? (FUAs/Rural Areas)

Multi-level governance of cohesion funds, enabling territorial diversity and ensuring social inclusion

Sectoral approach? (Networks)

Optimal goverment of structural funds for energy, transport, ICT and environment, matching decision and problem spaces

Solidarity approach? (Member States)

Distribution of equalization funds to compensate for extracosts of implementing EU common priorities





# Scenarios > Vision > Pathways

# **Towards a European Spatial Development Policy**

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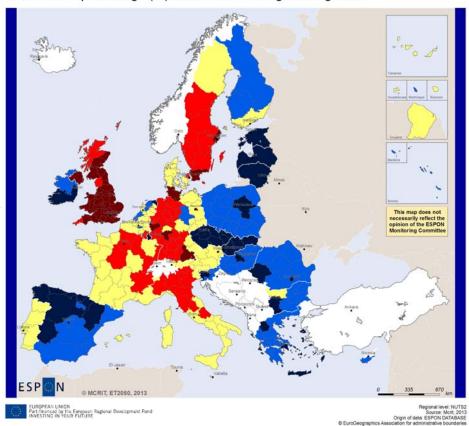






### Relative change in GDP per capita from 2000-2010

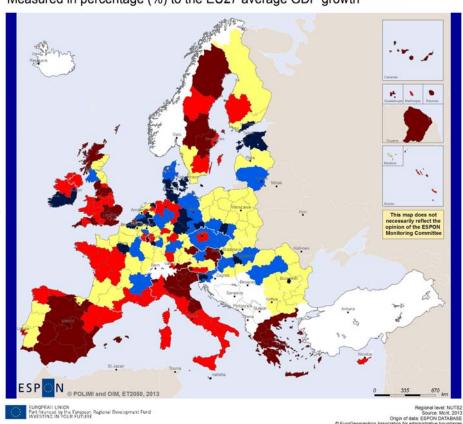
Measured in percentage (%) to the EU27 average GDP growth



### Relative change in GDP per capita growth in relation to EU27 average



# Relative change in GDP per capita from 2010-2030 (Baseline) Measured in percentage (%) to the EU27 average GDP growth



### Relative change in GDP per capita growth in relation to EU27 average Results obteined by MASST (Economy) and MULTIPOLES (Demography) forecast models



# Main Territorial Strategies:

- Connecting Europe Globally
- Smart Regeneration of European Cities
- Enhancing Natural and Cultural assets
- Making Europe regionally balanced



# Pathways towards Connecting Europe Globally:

- The Single Market for network industries completed
- International agreements to open up markets
- Environmental costs in transport internalised
- Trans-European Networks extended to Neighbouring countries
- Intelligent electric grid covering Europe and neighbouring countries

# Pathways towards Smart Regeneration of European Cities:

- Implementation of intelligent urban management systems
- Enhacement of public spaces and social inclusive neighborhods
- Avoiding dispersed and discontinuous urbanisation
- Deconcentration of public investments from capitals to networks of cities
- Networking Second Tier Cities and Capitals

# Pathways to enhance Natural and Cultural assets:

- Integrated rural development promoting complementary agricultural activities
- Productive agricultural soils and high quality nature protected from urban development
- Landscape management
- Public acquisition of land, and/or other zoning or planning regulatory measures to protect strategic land from urbanisation
- Development if a green infrastructure throughout Europe, stimulating biodiversity and ecosystem services
- Mitigation and adaption to Climate Change included in urban and regional plans

# Pathways to make Europe regionally balanced

- Cost-effective infrastructure investments linked to territorial development plans
- Innovative management to make financially sustainable universal access to services of general interest
- Territorial strategies promoting synergies between endogenous activities and foreign investments
- Cooperation mechanisms for territorial integration

# **EU Short-term reforms: Cohesion and Agricultural (Pillar II) funds (1)**

Dealing with the new challenges ahead: gradual opening of European markets to global competition

- Sensitivity to macro-economic cycles
- Stronger place-based approach: integrated urban and regional development plans
- Empowering local and regional government and business-friendly environments
- Promotion of transnational cross-border zones
- Co-development with Neighbouring countries

# **EU Mid-term: Framework coordination of sectorial policies (2)**

- Impose a set of territorial conditions on Community aid allocated to sectoral policies, incorporating territorial considerations into every stage of planning
- Better coordinating sectorial policies with European funds with explicit territorial dimension (Structural and Cohesion funds, Pillar II CAP)
- Managing policy interventions through functional territories (e.g. transport corridors, river and coastal areas, mountains, islands...)

# **EU Long-term: Establishment of a EU Spatial Development Policy (3)**

- Shared strategic planning of the European territory
  - Infrastructure and regulatory policies in transport (e.g. TENs)
  - Energy (e.g. Electric Grid)
  - Environmentally protected areas (e.g. Green infrastructure).
- Coordinated transnational planning areas:
  - Baltic
  - Danube
  - Adriatic Ionian
  - •
- •New European multi-level Governance Framework dealing with the mismatch between administrative borders and territorial dynamics



# "Too seek Europe, is to make it! Europe exists through its search for the infinit -and this is what I call adventure"

Zygmunt Bauman, "An Adventure called Europe"





# **Further information:**

www.espon.eu

www.et2050.eu (working documents)



